

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
**(A Component Unit of the Republic of Palau)**

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**FINANCIAL STATEMENTS**  
**AND**  
**INDEPENDENT AUDITOR'S REPORT**

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**Years Ended December 31, 2018 and 2017**

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

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December 31, 2018

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**BURGER · COMER · MAGLIARI**  
**CERTIFIED PUBLIC ACCOUNTANTS**

**INDEPENDENT AUDITORS' REPORT**

To the Board of Directors  
Palau National Communications Corporation

We have audited the accompanying financial statements of the Palau National Communications Corporation (PNCC) a component unit of the Republic of Palau, which comprise the statements of net position as of December 31, 2018 and 2017, and the related statements of revenues, expenses and changes in net position and cash flows for the years then ended, and the related notes to the financial statements, which collectively comprise the PNCC's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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## ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the PNCC as of December 31, 2018 and 2017, and the respective changes in the financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A) on pages 4 through 9, the schedule of budgetary comparison information on page 51, Schedule of Proportionate Share of the Net Pension Liability on page 54, and the Schedule of Pension Contributions on page 55, as listed on the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Financial Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Palau National Communications Corporation's basic financial statements as a whole. The Schedules of Functional Expenses on page 52 and 53 are presented for the purposes of additional analysis and are not a required part of the basic financial statements. These schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 15, 2019, on our consideration of the PNCC's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the PNCC's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Burger Comer Magliari". The signature is written in a cursive, flowing style.

**BURGER COMER MAGLIARI**

Koror, Republic of Palau  
May 15, 2019

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Management's Discussion and Analysis  
December 31, 2018

This section of Palau National Communications Corporation's (PNCC) annual financial report presents the analysis of its financial performance during the year ended December 31, 2018 with comparisons to prior years ended December 31, 2017 and 2016. We encourage readers to consider the information presented here in conjunction with the financial statements and related notes which follows this section.

***BUSINESS OVERVIEW***

**OUR SERVICES**

PNCC is a full-service telecommunications provider that offers nationwide coverage for all services, including Local and Long Distance Telephone, Global System for Mobile Communications Mobile (GSM), Internet, and Digital TV. The 5-year subscriber trend shows PalauCel (GSM Mobile) and PalauNet (Internet) grew about 39% and 84%, respectively. The growth in PalauNet subscriptions was mainly due to the increase in HomeNet sign-ups. Internet revenue continues to grow with more customers using HomeNet and prepaid Internet access to Wi-Fi Hotspots.

PNCC's build-up of GSM coverage and launching of 4G service in late 2017 have accelerated usage of mobile telephone services.

**Five Year Growth Trend**  
**2014-2018**

Year End December 31	2014	2015	2016	2017	2018
<b>GSM Mobile</b>	<b>19,114</b>	<b>24,193</b>	<b>25,770</b>	<b>26,546</b>	<b>26,524</b>
Postpaid	1,733	2,245	2,523	2,916	3,123
Prepaid	17,381	21,948	23,247	23,630	23,401
<b>Fixed Line (Telephone)</b>	<b>7,149</b>	<b>7,204</b>	<b>7,048</b>	<b>7,088</b>	<b>7,166</b>
Business/Government	3,108	3,298	3,110	3,071	3,047
Residential	4,041	3,906	3,938	4,017	4,119
<b>Internet</b>	<b>1,971</b>	<b>2,003</b>	<b>2,348</b>	<b>3,001</b>	<b>3,619</b>
PalauNet	649	579	759	1,008	1,302
DSL	275	286	293	328	309
Domestic Leased Line/VLAN	62	60	63	67	62
Wi-Fi Hotspots	150	140	157	195	214
HomeNet	835	938	1,076	1,403	1,732
<b>Digital TV</b>	<b>3,763</b>	<b>3,827</b>	<b>4,129</b>	<b>4,138</b>	<b>3,786</b>
Single Dwelling	2,956	3,081	3,240	3,260	2,939
Multi Units	807	746	889	878	847

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Management's Discussion and Analysis  
December 31, 2018

**FINANCIAL HIGHLIGHTS**

As of December 31, 2018, total assets increased by \$1,788,882 where PNCC's Plant and Equipment is the highest, due to the capitalization of new projects where the biggest is for the 4G installation and network upgrades.

With the implementation of GASB Statement 67/68 in 2014, Pension liabilities kicked in forwarding a negative net position of \$9.1 million in 2015. The net income of \$3,988,844 realized in 2016 reduced total negative position down to \$5.1 million at the end of 2016 and \$4,254,752 net income in 2017 largely reduced the negative position to \$.9 million. The 2018 net income amounting to \$2,007,412 had fully covered the negative position of \$.9 million from 2017 making it a positive \$1,034,658 for the year ended December 31, 2018.

STATEMENTS OF NET POSITION

**Years ended December 31, 2018, 2017, and 2016**

	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>ASSETS</b>			
Current assets:			
Cash	\$ 787,197	\$ 503,649	\$ 3,025,758
Restricted cash and cash equivalents	3,818,176	3,817,433	3,816,336
Receivables, net	2,118,155	1,706,140	951,696
Inventories	432,493	290,165	253,259
Deposit	-	-	1,891
Prepaid expenses	46,214	2,070	23,581
Total current assets	<u>7,202,235</u>	<u>6,319,457</u>	<u>8,072,521</u>
Investments	1,033,439	1,128,147	612,313
Other noncurrent assets	54,300	54,300	51,550
Plant and equipment, net	<u>21,895,505</u>	<u>20,894,693</u>	<u>18,189,738</u>
Total Assets	<u>30,185,479</u>	<u>28,396,597</u>	<u>26,926,122</u>
Deferred outflows from pension	<u>2,007,702</u>	<u>1,291,628</u>	<u>763,471</u>
<b>Total Assets and Deferred Outflows</b>	<b><u>\$ 32,193,181</u></b>	<b><u>\$ 29,688,225</u></b>	<b><u>\$ 27,689,593</u></b>
<b>LIABILITIES AND NET POSITION</b>			
Current liabilities:			
Current Portion of Contract Payable	\$ 1,463,147	\$ 1,442,907	\$ 1,776,834
Current portion of long-term debt	-	-	945,200
Accounts payable	1,109,509	111,767	102,182
Payable to carriers, net	17,357	94,067	219,389
Accrued expenses	348,609	317,192	434,482
Unearned revenues	220	4,208	7,797
Customer deposits	669,363	635,862	590,189
Total current liabilities	<u>3,608,205</u>	<u>2,606,003</u>	<u>4,076,073</u>
Contract Payable, net of current portion	-	-	-
Note payable, net of current portion	17,373,552	18,830,846	20,242,539
Net Pension Liability	<u>8,539,634</u>	<u>7,980,506</u>	<u>7,015,927</u>
Total liabilities	<u>29,521,391</u>	<u>29,417,355</u>	<u>31,334,539</u>
Deferred inflows from Pension	<u>1,637,132</u>	<u>1,243,624</u>	<u>1,470,707</u>
Net position:			
Invested capital assets, net of related debt	3,058,806	620,940	(3,829,635)
Restricted - Debt service reserve	3,818,176	3,817,433	3,816,336
Unrestricted	<u>(5,842,324)</u>	<u>(5,411,127)</u>	<u>(5,102,354)</u>
Total net position	<u>1,034,658</u>	<u>(972,754)</u>	<u>(5,115,653)</u>
<b>Total Liabilities and Net Position</b>	<b><u>\$ 32,193,181</u></b>	<b><u>\$ 29,688,225</u></b>	<b><u>\$ 27,689,593</u></b>

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Management's Discussion and Analysis  
December 31, 2018

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**

	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Operating revenues</b>			
Long Distance	\$ 237,184	\$ 292,014	\$ 885,996
Local	1,526,232	1,480,114	1,525,895
PalauNet	3,972,763	3,872,611	3,109,626
Digital TV	1,668,337	1,722,417	1,585,141
GSM Mobile	8,545,157	7,591,804	7,547,338
Miscellaneous	146,419	122,030	140,936
Provision for doubtful accounts	(142,214)	(70,912)	(109,623)
Total Operating Revenues	<b>15,953,878</b>	<b>15,010,078</b>	<b>14,685,309</b>
<b>Operating expenses</b>			
Depreciation	2,217,905	2,294,473	2,360,130
Plant specific operations	6,534,939	4,394,655	3,938,385
Corporate operations	1,886,911	1,508,999	1,495,029
Customer service operations	1,520,148	1,305,878	1,213,678
Plant non-specific operations	744,017	489,837	342,353
Total Operating Expenses	<b>12,903,920</b>	<b>9,993,842</b>	<b>9,349,575</b>
Earnings from operations	<b>\$ 3,049,958</b>	<b>\$ 5,016,236</b>	<b>\$ 5,335,734</b>
<b>Nonoperating income (expenses):</b>			
Unrealized gain (loss) on investments	(128,981)	40,572	(434,594)
Realized gain on investments	30,561	63,254	435,134
Interest income	-	-	-
Interest (expense)	(914,311)	(978,964)	(1,150,333)
Gain/(Loss) on investments	25,903	19,698	11,486
Gain/(Loss) on retirement of equipment	-	62,924	(211,155)
Other income (expense)	(55,718)	(80,821)	2,572
Total nonoperating income (expenses), net	<b>(1,042,546)</b>	<b>(873,337)</b>	<b>(1,346,890)</b>
Change in net position	<b>2,007,412</b>	<b>4,142,899</b>	<b>3,988,844</b>
Net position at beginning of year	(972,754)	(5,115,653)	(9,104,497)
Net position at end of year	<b>\$ 1,034,658</b>	<b>\$ (972,754)</b>	<b>\$ (5,115,653)</b>

Total operating revenues increased by 6% from \$15 million in 2017 to \$15.9 million in 2018. Increase in total revenues is attributable to increase in the revenues from GSM Mobile operations and the PalauNet revenues.

Operating expenses significantly increased by 29% or \$2,910,078 in 2018 over 2017 attributed to both Plant-Specific and Non-Specific operations due to completion and maintenance of 4G projects and taxes. The Palau National Telecommunications Act of 2017 (RPPL 10-17) enacted in December 2017 requires PNCC to pay 4% GRT in addition to a 15% levy on gross receipts.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Earnings from operation decreased \$1,966,278 or 39% from \$5,016,236 in 2017 to \$3,049,958 in 2018. In compliance with GASB 67&68, \$7.98 million in 2017 and \$8.5 million in 2018 liabilities resulted in cumulative deficit of \$.9 million at end of 2017 which was fully covered by the 2018 net income with a remaining amount of \$1,034,658 as the net position for the year.

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**

	2018	2017	Dollar	Percent	2016
Operating revenues	\$ 15,953,878	\$ 15,010,078	\$ 943,800	6.29%	\$ 14,685,309
Operating expenses	(12,903,920)	(9,993,842)	(2,910,078)	29.12%	\$ (9,349,575)
Operating income	3,049,958	5,016,236	(1,966,278)	-39.20%	\$ 5,335,734
Non-operating income (expenses)	(1,042,546)	(873,337)	(169,209)	19.37%	\$ (1,346,890)
Change in net position	\$ 2,007,412	\$ 4,142,899	\$ (2,135,487)	-51.55%	\$ 3,988,844

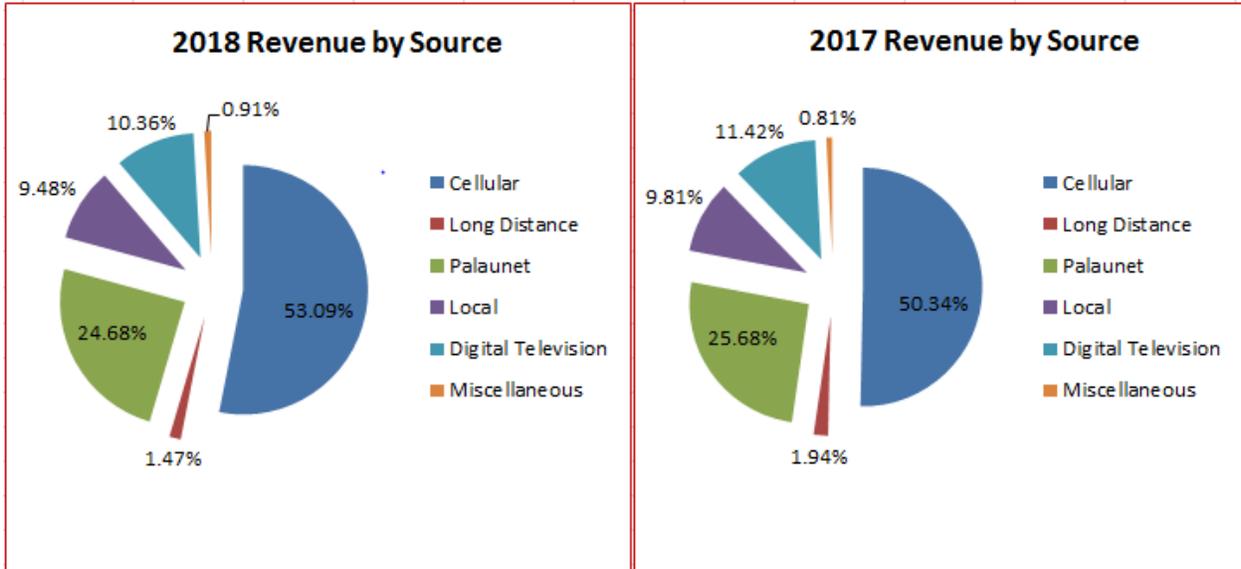
**REVENUE BY SOURCE**

Revenue Source	2018	2017	Increase/(Decrease) Dollar	Percent	2016
Cellular	\$ 8,545,157	\$ 7,591,804	\$ 953,353	12.56%	\$ 7,547,338
Long Distance	237,184	292,014	(54,830)	-18.78%	885,996
Palaunet	3,972,763	3,872,611	100,152	2.59%	3,109,626
Local	1,526,232	1,480,114	46,118	3.12%	1,525,895
Digital Television	1,668,337	1,722,417	(54,080)	-3.14%	1,585,141
Miscellaneous	146,419	122,030	24,389	19.99%	140,936
Provision for doubtful accts	(142,214)	(70,912)	(71,302)	100.55%	(109,623)
<b>Total</b>	<b>\$ 15,953,878</b>	<b>\$ 15,010,078</b>	<b>\$ 943,800</b>	<b>6.29%</b>	<b>\$ 14,685,309</b>

Cellular operations have consistently contributed the highest source of revenue and have continued to grow over the past five years. There is continued decline in long distance revenues. Internet revenues increased by 3% in 2018 as customers opted to subscribe with Homenet and Palaunet accounts while others used 3G service. Revenues from local telecommunications and digital television have been fairly consistent over the past five years.

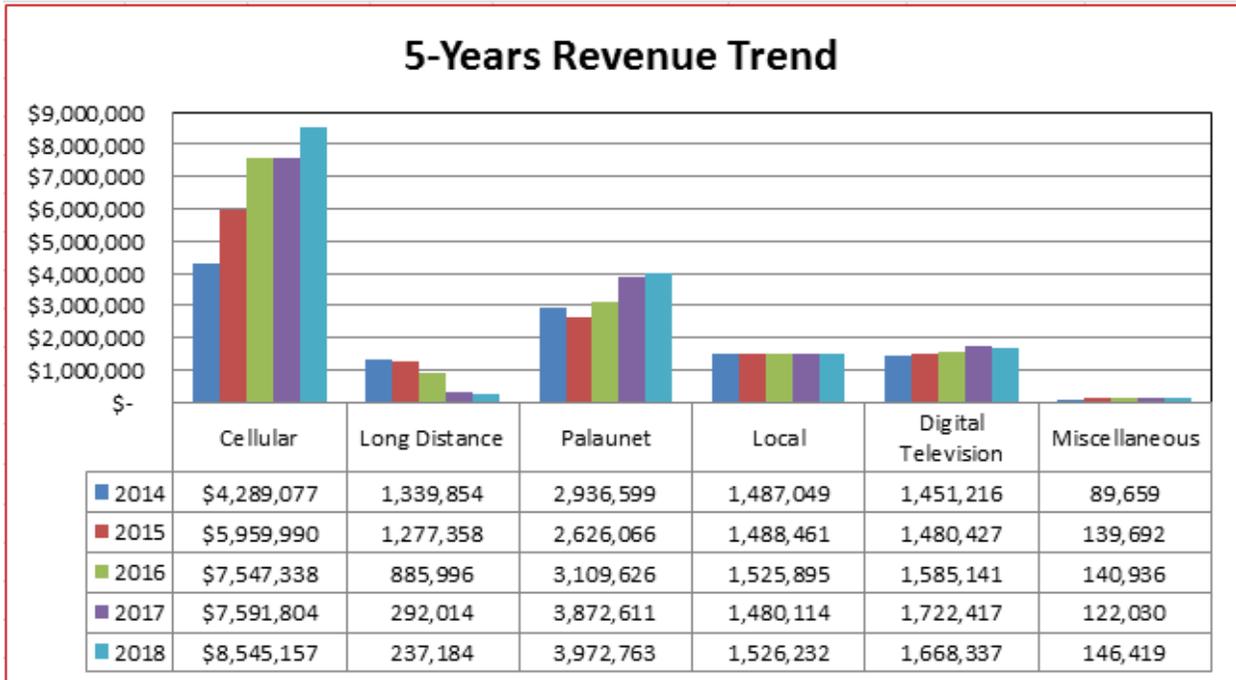
**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Management's Discussion and Analysis  
December 31, 2018



Summarized in the chart above are the major revenue sources. For 2018, the cellular operations contributed 53.09% of the total operating revenues.

The chart below shows the change in revenues by source over the past five years.



**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Management's Discussion and Analysis  
December 31, 2018

**SUMMARY OF FINANCIAL RESULTS AND STRATEGIC PLANNING**

**Summary of Financial Results for 2018**

As shown in the Statement of Revenues, Expenses and Changes in Net Position, PNCC's 2018 revenue increased by 6.29 % **over** the previous year. The positive change in net position at end of 2018 diminished the 2017 cumulative deficit of \$972,754.

- Telephony: The revenue for fixed line service has a decrease of .49% in 2018.
- PalauNet: The revenue increased \$100,152 or 2.59% compared to 2017. This is attributed to customer opting to use the 3G/4G service, Homenet and subscriptions to PalauNet accounts.
- PalauCel: GSM mobile revenue which had a continued strong growth increasing \$953,353 or 12.56% for 2018 reflected by the brisk demand for the pre-paid services and introduction of 3G/4G service toward the end of 2015.
- Digital TV: The fiber optic cable has provided customer access to Netflix, Youtube, Facebook and many other entertainment media. More customers are opting to discontinue their DTV service resulting in a decrease in revenue of \$54,080 or 3.14% compared to 2017.

**PNCC Strategic Planning Process**

The PNCC's 5-year Mid-Term Business Plan (2014-2018), developed with expert assistance of Mr. Akira Maeda in 2013 provides road map for financial sustainability of the corporation. Based on the Business Plan, PNCC implemented 3G platform in 2015 to advance its GSM cellular services. Expansion of 3G service coverage into the whole Babeldaod, Peleliu and Angaur is completed in 2016. The Strategic Plans were reviewed and updated in 2018 to cover the next 5-year period of 2019 to 2024. The new Strategic Plans of PNCC are essentially to continue expansion of 3G/4G coverage and improve quality of service for customer retention and penetration of the tourism market. In 2017, PNCC implemented the more advanced 4G services and will continue looking into future economic and technological growth.

**CONTACTING PNCC'S FINANCIAL MANAGEMENT**

This financial report is designed to provide a general overview of PNCC's finances and to demonstrate PNCC's transparency, accountability and stewardship for the money it receives. This discussion and analysis explains the major factors impacting the 2018 financial statements. If you have questions or need additional information, please contact the Chief Financial Officer at the Palau National Communications Corporation, P.O. Box 99, Koror, Republic of Palau 96940, or e-mail [leot@palaunet.com](mailto:leot@palaunet.com) or call 587-9000.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
**(A Component Unit of the Republic of Palau)**

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**FINANCIAL SECTION**

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**Years Ended December 31, 2018 and 2017**

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Statements of Net Position  
December 31, 2018 and 2017

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES

	2018	2017
Current assets:		
Cash (Notes 2, 3, 6 and 8)	\$ 787,197	\$ 503,649
Receivables: (Notes 2, 6 and 8)		
Trade	1,976,055	1,165,867
Related party (Note 5)	687,464	776,962
Carriers, net	425,769	596,919
Other receivable	43,282	38,593
Allowance for doubtful accounts (Note 2)	(1,014,415)	(872,201)
Total receivables, net	2,118,155	1,706,140
Inventories, net (Notes 2 and 6)	432,493	290,165
Prepaid expenses	46,214	2,070
Total current assets	3,384,059	2,502,024
Investments (Notes 2 and 3)	1,033,439	1,128,147
Restricted cash and cash equivalents (Notes 2, 3, 6 and 8)	3,818,176	3,817,433
Other noncurrent assets (Note 2)	54,300	54,300
Capital assets, net (Notes 2, 4, 6)	21,895,505	20,894,693
Total assets	30,185,479	28,396,597
Deferred outflows of resources:		
Deferred outflows from pension (Note 2)	2,007,702	1,291,628
Total assets and deferred outflows of resources	\$ 32,193,181	\$ 29,688,225

LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION

Current liabilities:		
Current portion of long-term debt (Notes 6 and 8)	\$ 1,463,147	\$ 1,442,907
Accounts payable (Note 8)	1,109,509	111,767
Payable to carriers, net (Note 8)	17,357	94,067
Accrued expenses (Notes 2 and 8)	348,609	317,192
Unearned revenues (Notes 2 and 8)	220	4,208
Customer deposits (Notes 2 and 8)	669,363	635,862
Total current liabilities	3,608,205	2,606,003
Note payable, net of current portion (Notes 6 and 8)	17,373,552	18,830,846
Net pension liability (Note 2)	8,539,634	7,980,506
Total liabilities	29,521,391	29,417,355
Deferred inflows of resources:		
Deferred inflows from pension (Note 2)	1,637,132	1,243,624
Commitments and contingencies (Note 7)		
Net position (Note 2):		
Net investment in capital assets	3,058,806	620,940
Restricted for:		
Debt service and reserve	3,818,176	3,817,433
Unrestricted	(5,842,324)	(5,411,127)
Total net position	1,034,658	(972,754)
Total liabilities, deferred inflows of resources and net position	\$ 32,193,181	\$ 29,688,225

See accompanying notes to financial statements.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Statements of Revenues, Expenses and Changes in Net Position  
For The Years Ended December 31, 2018 and 2017

	2018	2017
Operating revenues (Note 6):		
Cellular	\$ 8,545,157	\$ 7,591,804
Palaunet	3,972,763	3,872,611
Digital television	1,668,337	1,722,417
Local	1,526,232	1,480,114
Long distance	237,184	292,014
Miscellaneous	146,419	122,030
Provision for doubtful accounts	(142,214)	(70,912)
Total net operating revenues	15,953,878	15,010,078
Operating expenses:		
Plant specific		
Operations	6,534,939	4,394,655
Depreciation (Note 4)	2,217,905	2,294,473
Corporate office	1,886,911	1,508,999
Customer service	1,520,148	1,305,878
Plant non-specific operations	744,017	489,837
Total operating expenses	12,903,920	9,993,842
Operating income	3,049,958	5,016,236
Nonoperating income (expense):		
Unrealized loss on investments	(128,981)	40,572
Realized gain on investments	30,561	63,254
Income on investments	25,903	19,698
Gain (loss) on retirement of equipment	-	62,924
Other income (expense), net	(55,718)	(80,821)
Interest expense (Note 6)	(914,311)	(978,964)
Total nonoperating income (expense), net	(1,042,546)	(873,337)
Change in net position	2,007,412	4,142,899
Net position at beginning of year (Note 2)	(972,754)	(5,115,653)
Net position at end of year	\$ 1,034,658	\$ (972,754)

See accompanying notes to financial statements.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Statements of Cash Flows  
For the Years Ended December 31, 2018 and 2017

	<u>2018</u>	<u>2017</u>
Cash flows from operating activities:		
Cash received from customers	\$ 15,512,048	\$ 14,142,312
Cash payments to suppliers for goods and services	(7,249,369)	(5,745,168)
Cash payments to employees	<u>(2,246,544)</u>	<u>(1,964,182)</u>
Net cash provided by operating activities	<u>6,016,135</u>	<u>6,432,962</u>
Cash flows from capital and related financing activities:		
Acquisition of capital assets	(3,218,717)	(5,135,880)
Additions from restricted cash and cash equivalents	(743)	(1,097)
Interest paid	(914,311)	(978,964)
Repayment of contract payable	-	(945,200)
Repayment of long-term debt	<u>(1,437,054)</u>	<u>(1,745,620)</u>
Net cash used by financing activities	<u>(5,570,825)</u>	<u>(8,806,761)</u>
Cash flows from investing activities:		
Other income	(55,718)	(80,821)
Unrealized gain (loss) on investments	(128,981)	40,572
Realized gain on investments	30,561	63,254
Proceeds from sale and maturities of investment securities	70,951	451,779
Proceeds from sale of assets	-	7,016
Income on investment	25,903	19,698
Purchase of investment securities	<u>(104,478)</u>	<u>(649,808)</u>
Net cash used by investing activities	<u>(161,762)</u>	<u>(148,310)</u>
Net change in cash	283,548	(2,522,109)
Cash at beginning of year	<u>503,649</u>	<u>3,025,758</u>
Cash at end of year	<u><u>\$ 787,197</u></u>	<u><u>\$ 503,649</u></u>

See accompanying notes to financial statements.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Statements of Cash Flows, Continued  
For the Years Ended December 31, 2018 and 2017

	2018	2017
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$ 3,049,958	\$ 5,016,236
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation	2,217,905	2,294,473
Provision for doubtful accounts	142,214	70,912
Allowance for uncollectible account write-off	-	52,199
Other income (expense), net	55,718	(80,821)
Realized loss on investments	98,420	(103,826)
Income on investments	(25,903)	(19,698)
Loss on retirement of equipment	-	(62,924)
(Increase) decrease in assets:		
Receivables:		
Trade	(810,188)	(246,552)
Related party	89,498	(90,999)
Carriers, net	171,150	(404,794)
Other receivable	(4,689)	6,614
Deferred outflows from pension	(716,074)	(528,157)
Inventories	(142,328)	(36,906)
Deposits	-	1,891
Prepaid expenses	(44,144)	21,511
Other noncurrent assets	-	(2,750)
Increase (decrease) in liabilities:		
Accounts payable	997,742	9,585
Payable to carriers, net	(76,710)	(125,322)
Accrued expenses	31,417	(117,290)
Customer deposits	33,501	45,673
Unearned revenues	(3,988)	(3,589)
Deferred inflows from pension	393,508	(227,083)
Net pension liability	559,128	964,579
Net cash provided by operating activities	\$ 6,016,135	\$ 6,432,962

See accompanying notes to financial statements.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Notes to Financial Statements  
December 31, 2018 and 2017

(1) Organization

Palau National Communications Corporation (PNCC), a component unit of the Republic of Palau (ROP), was created on August 23, 1982, under the provisions of the Republic of Palau Public Law (RPPL) 1-40. The law created a wholly owned government corporation managed by five (5) Board of Directors appointed by the President of the ROP, with the advice and consent of the Senate of the Olbiil Era Kelulau (ROP National Congress).

The primary purpose of PNCC is to establish and operate communications services as a communication common carrier within the ROP. PNCC conducts its operations on land and in buildings provided by the National Government of the ROP. PNCC has four divisions: PNCC, PNCC Wireless (Wireless), Digital Cable Television (DTV) formerly known as Island Cable Television (ICTV), and Palaunet, which provides local and long distance telephone services, cellular telecommunications services and equipment, digital cable television services, and internet services, respectively, within the ROP.

(2) Summary of Significant Accounting Policies

The accounting policies of PNCC conform to accounting principles generally accepted in the United States of America as applicable to governmental entities, specifically proprietary funds. The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

A. Basis of Presentation

The financial statements of PNCC have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental entities. In 2012, PNCC adopted Government Accounting Standards Board (GASB) Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. This Statement identifies and consolidates accounting and financial reporting provisions that apply to state and local governments. Prior to the issuance of Statement No. 62, PNCC applied the standards and principles outlined in GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary and Other Governmental Entities that Use Proprietary Fund Accounting*. GASB Statement No. 62, which supercedes Statement No. 20, is the primary resource for accounting guidance and principles.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(2) Summary of Significant Accounting Policies, continued

A. Basis of Presentation, continued

PNCC implemented GASB Statement No. 34, *Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Government as amended by GASB Statement No. 37, Basic Financial Statements and Management’s Discussion and Analysis for State and Local Governments: Omnibus*, GASB Statement No. 38, *Certain Financial Statement Note Disclosures*, and GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* in a statement of financial position.

PNCC follows the business-type activities requirements of GASB Statement No. 34. This approach requires the following components of PNCC’s financial statements:

- Management’s discussion and analysis
- Basic financial statements, including a statement of net position, statement of revenues, expenses and changes in net position and a statement of cash flows using the direct method; and
- Notes to financial statements

GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, required the PNCC to establish net position categories as follows:

*Net investment in capital assets:*

Capital assets net of accumulated depreciation, reduced by the outstanding principal balances of debt attributable to the acquisition, construction or improvements of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt should be included in this component of net position. At December 31, 2018 and 2017, PNCC have deferred outflows of resources and deferred inflows of resources that it was included as component of net position.

*Restricted:*

Restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported. At December 31, 2018 and 2017, PNCC have deferred outflows of resources, and deferred inflows of resources that it was included as component of restricted net position.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(2) Summary of Significant Accounting Policies, continued

A. Basis of Presentation, continued

*PNCC's component of net position, continued*

*Restricted net position, continued*

*The PNCC's restricted net position categories are as follows:*

*Nonexpendable:* Net position subject to externally imposed stipulations that require PNCC to maintain them permanently. At December 31, 2018 and 2017, PNCC did not have any nonexpendable net position.

*Expendable:* Net position whose use by PNCC is subject to externally imposed stipulations that can be fulfilled by actions of the PNCC pursuant to those stipulations or release of those stipulations by the passage of time.

Assets that have been assigned as collateral for the Rural Utilities Service (RUS) loan are classified as restricted.

*Unrestricted:*

Net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position. Unrestricted net position may be designated for specific purposes by action of the Board of Directors or may otherwise be limited by contractual agreements with outside parties. At December 31, 2018 and 2017, PNCC had deferred outflows of resources and deferred inflows of resources that are included as a component of net position.

B. Measurement Focus and Basis of Accounting

Measurement focus refers to timing of recognition, that is, when revenues and expenditures, expenses, and transfers and assets, deferred outflows of resources, liabilities and deferred inflows of resources are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The accrual basis of accounting is utilized by proprietary funds. Under the accrual method, revenues are recorded when earned and expenses recorded at the time liabilities are incurred. PNCC uses the accrual basis of accounting.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(2) Summary of Significant Accounting Policies, continued

B. Measurement Focus and Basis of Accounting, continued

PNCC maintains a chart of accounts in accordance with the Uniform System of Accounts for telephone companies of the United States of America Federal Communication Commission's Rules, and in conformity with accounting principles generally accepted in the United States of America (GAAP).

C. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Material estimates that are particularly susceptible to significant change relate to the determination of the allowance for uncollectible accounts receivable and management's estimate of depreciation expense which is based on estimated useful lives of the respective assets. The allowance for uncollectible accounts receivable is determined based on management estimates. While management believes the amount is adequate, the ultimate uncollectible balance may differ from the amounts provided.

D. Budget

In accordance with the ROP Code, the Board of Directors of PNCC adopts an annual budget on a proprietary fund basis and the budget is used as a management tool throughout the accounting cycle. All operating and capital expenditures and revenues are identified in the budgeting process. PNCC's budget is presented to the Olbiil Era Kelulau (OEK) for its review and comments no later than sixty days (60 days) before the budget's effective date (November 1). Pursuant to regulation of the ROP, after PNCC has repaid the RUS loan, PNCC is required to submit a detailed and itemized budget to the OEK for its approval no later than 60 days before it is to take effect.

Throughout the year, PNCC monitors and evaluates expenditure levels and patterns. The Board of Directors may authorize revisions to the budget based on the availability of financial resources. Formal budget revisions are authorized in the same manner as original budget submissions.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(2) Summary of Significant Accounting Policies, continued

D. Budget, continued

The supplementary information in the Management's Discussion and Analysis in pages 4 to 9 includes PNCC's analysis of the significant variations and major factors impacting the 2018 and prior years within its five-year strategic plan and the currently known reasons for those significant variations that PNCC expects to affect its liquidity or ability to provide future services.

E. Recently Issued Accounting Pronouncements

In June 2015, GASB Statement No. 74, *Financial Reporting for Postemployment benefits Plans Other Than Pension Plans*. This Statement replaces Statements No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, as amended*, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*. It also includes requirements for defined contribution OPEB plans that replace the requirements for those OPEB plans in Statement No. 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans, as amended*, Statement 43, and Statement No. 50, *Pension Disclosures*. This Statement also addresses financial reporting requirements for governments whose employees are provided with postemployment benefits other than pensions or OPEB. The provisions in Statement No. 74 are effective for fiscal years beginning after June 15, 2016. Management does not believe that the implementation of this Statement will have a material impact on PNCC's the financial statements.

In June 2015, GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which replaces the requirements of *Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended*, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, for OPEB. Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, and provide guidance on reporting by governments that provide OPEB to their employees and for governments that finance OPEB for employees of other governments. The provisions in Statement No. 75 establish new accounting and financial reporting requirements for OPEB plans. This Statement addresses accounting and financial reporting for OPEB that is provided to the employees of state and local governmental employers. This Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures.

For defined benefit OPEB, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about defined benefit OPEB also are addressed.

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Notes to Financial Statements  
December 31, 2018 and 2017

(2) Summary of Significant Accounting Policies, continued

E. Recently Issued Accounting Pronouncements

The provisions in Statements No. 75 are effective for fiscal years beginning after June 15, 2017. Management does not believe that the implementation of this statement will have a material effect on PNCC's financial statements.

In June 2015, GASB issued Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Government*. The objective of this Statement is to identify—in the context of the current governmental financial reporting environment—the hierarchy of generally accepted accounting principles (GAAP). The “GAAP hierarchy” consists of the sources of accounting principles used to prepare financial statements of state and local governmental entities in conformity with GAAP and the framework for selecting those principles. This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. This Statement supersedes Statement No. 55, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2015, and should be applied retroactively. Earlier application is permitted. Management does not believe that the implementation of this statement will have a material effect on PNCC's financial statements.

In August 2015, GASB issued Statement No. 77, *Tax Abatement Disclosures*, which requires governments that enter into tax abatement agreements to disclose certain information about the agreements. Although many governments offer tax abatements and provide information to the public about them, they do not always provide the information necessary to assess how tax abatements affect their financial position and results of operations, including their ability to raise resources in the future. This Statement requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements; and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. The provisions in Statement No. 77 are effective for fiscal years beginning after December 15, 2015. Management does not believe that the implementation of this statement will have a material impact on PNCC's financial statements.

In December 2015, GASB issued Statement No. 78, *Pensions Provided Through Certain Multiple-Employer Defined Benefit Pension Plans*. This Statement addresses an issue regarding the scope and applicability of Statement No. 68, *Accounting and Financial Reporting for Pensions*. This issue is associated with pensions provided through certain multiple-employer defined benefit pension plans and to state or local governmental employers whose employees are provided with such pensions.

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December 31, 2018 and 2017

(2) Summary of Significant Accounting Policies, continued

E. Recently Issued Accounting Pronouncements

GASB Statement No. 78 will be effective for fiscal year ending September 30, 2017. Management has not evaluated the impact that the implementation of this statement will have on the PNCC's financial statements.

In December 2015, GASB issued Statement No. 79, *Certain External Investment Pools and Pool Participants*. This Statement addresses accounting and financial reporting for certain external investment pools and pool participants. GASB Statement No. 79 will be effective for the fiscal year ending September 30, 2017. Management has not evaluated the impact that the implementation of this statement will have on the PNCC's financial statements.

In January 2016, GASB issued Statement No. 80, *Blending Requirements for Certain Component Units*. The Statement is intended to provide clarity about how certain component units incorporated as not-for-profit corporations should be presented in the financial statements of the primary state or local government. GASB Statement No. 80 will be effective for the fiscal year ending September 30, 2017. Management has not evaluated the impact that the implementation of this statement will have on the PNCC's financial statements.

In March 2016, GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*. This Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. GASB Statement No. 81 will be effective for fiscal year ending September 30, 2018. Management has not evaluated the impact that the implementation of this statement will have on the PNCC's financial statements.

In March 2016, GASB issued Statement No. 82, *Pension Issues*. This Statement addresses certain issues that have been raised with respect to Statements No. 67, *Financial Reporting for Pension Plans*, No. 68, *Accounting and Financial Reporting for Pensions*, and No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. This Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. GASB Statement No. 82 will be effective for fiscal year ending September 30, 2018. Management has not evaluated the impact that the implementation of this statement will have on the PNCC's financial statements.

In November 2016, GASB issued Statement No. 83, *Certain Asset Retirement Obligations*. This Statement addresses accounting and financial reporting for certain asset retirement obligations.

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Notes to Financial Statements  
December 31, 2018 and 2017

(2) Summary of Significant Accounting Policies, continued

E. Recently Issued Accounting Pronouncements

GASB Statement No. 83 will be effective for the fiscal year ending September 30, 2019. Management has not evaluated the impact that the implementation of this statement will have on the PNCC's financial statements.

In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*. This Statement improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. GASB Statement No. 84 will be effective for reporting periods after December 15, 2018. Management has not evaluated the impact that the implementation of this statement will have on the PNCC's financial statements.

In May 2017, GASB issued Statement No. 86, *Certain Debt Extinguishment Issues*. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. The provisions of GASB Statement No. 86 are effective for fiscal years beginning after June 15, 2017. Management does not believe that the implementation of this statement will have a material effect on the PNCC's financial statements.

In June 2017, GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and as inflows of resources or outflows of resources recognized based on the payment provisions of the contract. GASB Statement No. 87 will be effective for the Corporation for fiscal year ending September 30, 2021. Management does not believe that the implementation of this statement will have a material effect on the PNCC's financial statements.

New Accounting Pronouncement

In March 2018, GASB issued Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. The Statement's objective is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established.

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Notes to Financial Statements  
December 31, 2018 and 2017

(2) Summary of Significant Accounting Policies, continued

New Accounting Pronouncement

This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018.

In June 2018, GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*. The objective of the Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5–22 of Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019.

In August 2018, GASB issued Statement No. 90, *Majority Equity Interest*. The primary objective of this Statement is to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if the government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018.

The PNCC is currently evaluating whether or not the new GASB pronouncements listed above will have a significant impact on PNCC's financial statements.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position

*Cash*

Cash in the statement of cash flows includes cash on hand and cash in checking and savings accounts.

*Restricted Cash and Cash equivalents*

Restricted cash and cash equivalents, including amounts restricted for repayment of debt owed to Rural Utilities Service (RUS), amounts restricted for contracts approved by the RUS and RUS revenues, are separately classified in the Statements of Net Position.

*Receivables and Allowance for Doubtful Accounts*

PNCC grants credit on an unsecured basis to individuals, businesses and governmental entities that are situated in the Republic of Palau, the United States of America, Japan and the Territory of Guam.

The allowance for doubtful accounts is stated at an amount which management believes will be adequate to absorb possible losses on accounts receivable that may become uncollectible based on evaluations of the collectability of these accounts and prior collection experience. The allowance is established through a provision for uncollectible receivables charged to expense.

*Allowance for Doubtful Accounts*

An analysis of the change in allowance for doubtful accounts for the years ended December 31, 2018 and 2017 is as follows:

	<u>2018</u>	<u>2017</u>
Balance at beginning of the year	\$ 872,201	\$ 820,002
Current year provision	142,214	70,912
Allowance for doubtful accounts	<u>-</u>	<u>(18,713)</u>
Balance at end of year	<u>\$ 1,014,415</u>	<u>\$ 872,201</u>

*Inventories*

Inventories comprise telecommunication equipment, parts and cables and are stated at the lower of cost (average cost method) or market.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Investments*

Credit risk for investments is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of debt instruments. Concentration of credit risk for investments is the risk of loss attributed to the magnitude of an entity's investment in a single issuer. GASB Statement No. 40 requires disclosure by issuer and amount of investments in any one issuer that represents five percent (5%) or more of total investments for the PNCC. As of December 31, 2018 and 2017, there were no investments in any one issuer that exceeded five percent (5%) of total investments.

PNCC has formal policies in place as of December 31, 2018 and 2017 to address investment risks. The following investment policy governs the investment of assets of PNCC:

General:

- Any restrictions set forth by applicable law governing limits, size, or quality of investments, if more stringent than those of this investments policy, will be the governing restriction.
- U.S. and non-U.S. common stocks, ADRs (American Depository Receipts), convertible bonds, preferred stocks, fixed-income securities, mutual funds and short-term securities are permissible investments.
- No individual security of any issuer, other than that of the United States Government, shall constitute more than 10% (at cost) of any Investment Manager's portfolio.
- Holdings of any issuer shall constitute no more than 5% of the outstanding securities of such issuer.
- Investments in a registered mutual fund managed by the Investment Manager are subject to prior approval of the Board of Directors.
- The following securities and transactions are not authorized: letter stock and other unregistered securities; non-negotiable securities; commodities or other commodity contracts; and short sales or margin transactions. Options and futures are restricted, except by petition to the Board of Directors for approval.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Investments, continued*

Equities:

- Consistent with the desire to maintain broad diversification, allocations to any economic or industry sector should not be excessive. Comparisons to peer group characteristics will be used to evaluate and to assure consistency of each manager's stated strategy and style.
- Equity holdings shall be restricted to readily marketable securities of corporations that are actively traded on the major exchanges and over the counter.
- The Investment Managers shall have the discretion to invest a portion of the assets in cash reserves when they deem appropriate. However, the Investment Managers will be evaluated against their peers on the performance of the total funds under their direct management.
- Common stock and preferred stock of any institution or entity created or existing under the laws of the United States of America or any state, district, territory, or District of Columbia, or of any foreign country are permissible investments.

U.S. Fixed Income:

- All fixed income securities (with the exception of U.S. Treasury or Agency securities which are unrated) shall have a Moody's, Standard & Poor's and/or a Fitch's credit quality rating of no less than "BBB".
- No more than 20% of the market value of the portfolio shall be rated less than single "A" quality, unless the Investment Manager has specific written authorization. Total portfolio quality (capitalization weighted) shall maintain an "A" minimum rating.

Cash/Cash Equivalents:

- The following investments will be permitted:
  1. U.S. Government obligations, U.S. Government agency obligations, and U.S. Government instrumentality obligations.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Investments, continued*

2. Commercial Paper: All commercial paper issuers must maintain an “A-1” rating by Standard & Poor’s Corporation and a “P-1” rating by Moody’s Investor Service and be issued by corporations having total assets in excess of one billion dollars (\$1,000,000,000).
3. Certificates of Deposit: All certificate of deposit issuers must have a minimum capital of ten million dollars (\$10,000,000).
4. Repurchase Agreements: Repurchase agreements must be collateralized with either: (1) U.S. Treasury or Agency Securities with a market value of 102%, marked to market daily; or (2) money market instruments which meet the qualifications of the Statement and with a market value of 102%, marked to market daily.
5. Money Market Funds: Money Market Funds must be registered with the Securities and Exchange Commission (SEC) under the Investment Company Act of 1940.
  - No single issue shall have a maturity of greater than one (1) year.
  - The money market funds must have an average maturity of less than one (1) year.

GASB Statement No. 40 requires entities to provide information about the credit risk associated with their investments by disclosing the credit quality ratings.

*Capital Assets*

Capital assets are stated at cost less accumulated depreciation and any impairment in value. Depreciation expense is provided using the straight-line method over the estimated useful lives of the respective assets. Major improvements and betterments which increase the usefulness and efficiency or prolong the life of the asset are capitalized, while the costs of maintenance and repairs, including the cost of replacing minor items not constituting substantial betterments, are charged to expense as these costs are incurred.

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(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Capital Assets, continued*

Depreciation expense for all capital assets is provided for on the straight-line basis over the following estimated useful lives:

	<u>Estimated Useful Lives</u>
Telecommunications equipment	5 - 25 years
Central office equipment	3 - 17 years
Building and general support equipment	3 - 30 years
Cable television equipment	2 - 20 years
Wireless equipment	3 - 15 years
Furniture and fixtures	5 - 10 years
Vehicles	6 years

*Review of Carrying Value of Capital Assets for Impairment*

PNCC reviews the carrying value of capital assets for impairment whenever events and circumstances indicate that the carrying value of an asset may not be recoverable from the estimated future cash flows expected to result from its use and eventual disposition. In cases where undiscounted expected future cash flows are less than the carrying value, an impairment loss is recognized equal to an amount by which the carrying value exceeds the fair value of assets. The factors considered by management in performing this assessment include current operating results, trends, and prospects, as well as the effects of obsolescence, demand, competition, and other economic factors. The management of PNCC does not believe that any impairment exists for the years ending December 31, 2018 and 2017.

*Capitalization of Interest*

Interest is capitalized by PNCC when it is determined to be material. PNCC capitalizes interest in accordance with GASB Statement No. 62. Interest is capitalized for costs incurred on funds used to construct or acquire property, plant and equipment. The capitalized interest is recorded as part of the asset to which it relates and is amortized over the asset's estimated useful life.

*Other noncurrent assets*

Other noncurrent assets represent refundable deposits related to PNCC's subscription of television channels and programs for its digital television services. At December 31, 2018 and 2017, refundable deposit was \$54,300, respectively.

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(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Compensated Absences*

Compensated absences are those absences for which employees will be paid, such as annual vacation leave and health (sick) leave. PNCC recognizes all vested vacation leave benefits accrued by its employees when earned. Employees are credited annual leave with pay of 80, 120, and 160 hours per year depending upon their length of service with PNCC. An employee cannot carry over to the following calendar year accumulated annual vacation leave in excess of 80 hours for 5 to 9 years of service, and 120 hours for employees with over 10 years of service. However, a carryover of additional annual leave may be allowed upon request and approval by the Management when it is determined to be in the interest of PNCC. At December 31, 2018 and 2017 accrued annual leave totaled \$95,963 and \$91,209, respectively, and is included in the Statements of Net Position as a component of accrued expenses. At December 31, 2018 and 2017, all compensated absences are current. For the years ended December 31, 2018 and 2017, annual vacation leave taken totaled \$113,679 and \$98,154, respectively, and is included in the Statements of Revenues, Expenses and Changes in Net Position as a component of operating expenses. No liability is recorded for non-vesting accumulating rights to receive health or sick pay benefits.

*Unearned revenues*

Unearned revenues consist of cash payments received from customers for which goods or services has not been earned or realized, and prepaid long distance sales in which actual traffic minutes were used and processed after the reporting period. At December 31, 2018 and 2017, unearned revenues from prepaid telecom billings were \$220 and \$4,208, respectively. Management has not determined the unearned revenue from prepaid long distance sales.

*Customer deposits*

Customer deposits consist of subscriber deposits, installation fees and amounts received for related services and subscriptions to be provided in future periods. PNCC's requirement of customer deposit amount varies depending on the type of service or subscription applied for. These deposits are eligible for refunding after twelve (12) consecutive months of prompt payment history. If a deposit is held on an account at the time services are terminated, the deposit will be applied to the unpaid balance and a refund check is issued for the remainder. Refunds are not automatic; the customer must request a refund. There is no interest paid on customer deposits. At December 31, 2018 and 2017, customer deposits totaled \$669,363 and \$635,862, respectively.

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(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Advertising Costs*

Advertising costs are expensed as incurred. At December 31, 2018 and 2017, advertising costs totaled \$2,855 and \$1,667, respectively, and are included as a component of customer service operations expense reported in the Statements of Revenues, Expenses and Changes in Net Position.

*Deferred Outflows of Resources*

In addition to assets, the statements of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (deduction of net position) until then. PNCC determined the differences between expected and actual experience with regard to economic or demographic factors in the measurement of the total pension liability, pension contributions made subsequent to the measurement date and changes in proportion and difference between PNCC pension contributions and proportionate share of contributions qualify for reporting in this category.

*Deferred Inflows of Resources*

In additions to liabilities, the statements of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources represent acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (additions to net position) until then. PNCC has determined the difference between projected and actual earnings on pension plan investments qualify for reporting in this category.

*Pensions*

Pensions are required to be recognized and disclosed using the accrual basis of accounting. PNCC recognizes a net pension liability for the defined benefit pension plan in which it participates, which represents PNCC's proportional share of excess total pension liability over the pension plan assets – actuarially calculated – of a defined benefit, cost sharing multi-employer plan. Changes in the net pension liability during the period are recorded as pension expense, or as deferred inflows of resources or deferred outflows of resources, depending on the nature of the change, in the period incurred.

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(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Pensions, continued*

Those changes in net pension liability that are recorded as deferred inflows of resources or as deferred outflows of resources, that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience, are amortized over the weighted-average remaining service life of all participants in the qualified pension plan and recorded as a component of pension expense beginning with the period in which they are incurred. Projected earnings on qualified pension plan investments are recognized as a component of pension expense. Differences between projected and actual investment earnings are reported as deferred inflows of resources or deferred outflows of resources and amortized as a component of pension expense on a closed basis over a five-year period beginning with the period in which the difference occurred,

*Retirement Plan and Benefits*

PNCC contributes to the Palau Civil Service Pension Trust Fund (the Fund), a defined benefit, cost-sharing, multi-employer pension plan established and administered by the Republic of Palau. The Fund issues a stand-alone financial report which is available at its office site. The Fund provides retirement, security and other benefits to employees, and their spouses and dependents, of the Republic of Palau State Governments and Republic of Palau agencies, funds and public corporations, which are paid monthly and are two percent of each member's average monthly salary. Normal benefits are the credited total service up to a maximum of thirty years total service. Generally, benefits vest after three years of credited service. Members, who retire at or after age 60, or with 30 years of vesting service, are entitled to retirement benefits. On April 30, 2013, RPPL 9-2 eliminated the mandatory service retirement after thirty years of service. After December 31, 2013, no employee shall be entitled to pension benefits until reaching the age of sixty.

In accordance with the directives of RPPL 5-7, which provides that "no person who retires after October 1, 1997, may receive benefits under the Plan unless he or she has contributed to the Plan for at least five years or has made an actuarially equivalent lump sum contributions". In accordance with RPPL 9-2, members who retire after April 30, 2013 must not receive benefits greater than thirty thousand dollars per year. Further, the amount of benefits that a member receives should not be recalculated if the members is re-employed after the member begins receiving benefits under the Fund. Additionally, a member should not receive benefits during the time the member is re-employed subsequent to retirement.

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(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Retirement Plan and Benefits, continued*

Republic of Palau Public Law 2-26 is the authority under which benefit provisions and contributions rates are established. Member contribution rates are established by Republic of Palau Public Law 2-26 at six percent (6%) of total payroll and are deducted from the member's dollar for dollar by the employer. Under the provisions of the Republic of Palau Public Law 2-26, the Fund's Board of Trustees adopted a Trust Fund Operation which has the force and effect of law, and which sets forth the procedures for the administration and coverage of the Plan. Amendments to the Plan are subject to the requirements of Title 6 of the Palau National Code.

Republic of Palau Public Law 10-8 and RPPL 10-12 was effective October 1, 2018 to increase the new rate of contribution for social security from 6% to 7%. Member contribution rates are established by Republic of Palau Public Law 10-8 and RPPL 10-12 at seven percent (7%) of total payroll and are deducted from the member's dollar for dollar by the employer. Under the provisions of the Republic of Palau Public Law 10-8 and RPPL 10-12, the Fund's Board of Trustees adopted a Trust Fund Operation which has the force and effect of law, and which sets forth the procedures for the administration and coverage of the Plan. Amendments to the Plan are subject to the requirements of Title 6 of the Palau National Code.

*Actuarial Assumptions*

The total pension liability was determined by an actuarial valuation as of all assumptions as of September 30, 2017, for the same measurement date, using the following assumptions:

Actuarial Cost Method:	Normal costs are calculated under the entry age normal method
Amortization Method:	Level dollar, open with remaining amortization period of 30 years
Asset Valuation Method:	Market Value of Assets
Investment Income:	7.5% per year, net of investment expenses, including price inflation
Inflation:	3%
Interest on Members Contribution:	5% per year
Salary Increase:	3% per year
Expenses:	\$300,000 added to normal cost

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(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Actuarial Assumptions, continued*

Mortality: RP 2000 Combined Mortality Table, set forward four years for all members except disability recipients, where the table is set forward ten years.

Termination of Employment: 5% for ages 20 to 39, 0% for all other ages.

Disability:	<u>Age</u>	<u>Disability</u>
	25	0.21%
	30	0.18%
	35	0.25%
	40	0.35%
	45	0.50%
	50	0.76%
	55	1.43%
	60	2.12%

Retirement Age: 100% at age 60

Form of payment: Single: Straight life annuity; Married: 100% joint and survivor

Marriage Assumption: 80% of the workers are assumed to be married and males are assumed to be 3 years older than their spouses. Beneficiaries are assumed to be the opposite gender of the member.

Duty vs Non-Duty Related Disability: 100% duty related

Refund of Contributions: 80% terminated vested members elect a refund of contributions

Post Retirement Survivor's Benefit: 100% of the benefit the retiree was receiving prior to death

Final Average Earnings: Deferred vested members missing data for their final average earnings are assumed to have earned the average amount of current deferred vested members.

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(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Actuarial Assumptions, continued*

Benefits: Retirees and beneficiaries missing data for their monthly benefit amount are assumed to receive the average benefit of current retirees or beneficiaries, respectively.

The pension benefit obligation, which is the actuarial present value of credited projected benefits, is a standardized disclosure measure of the present value of pension benefits, adjusted for the affects of projected salary increases and any step-rate benefits, estimated to be payable in the future as a result of employment service to date.

The measure is intended to assist users to evaluate the Fund's funding status on a going-concern basis, and evaluate progress made in accumulating adequate assets to pay benefits when due.

*Investment Rate of Return*

The long-term expected rate of return on the Fund's investment is 7.5% was determined using log-normal distribution analysis, creating a best-estimate range for each asset class.

As of September 30, 2017, the arithmetic real rates of return for each major investment class are as follows:

Asset Class	<u>Target Allocation</u>	<u>Expected Rate of Return</u>
Cash	3%	4.55%
Equities	61%	6.35%
Government fixed income	31%	7.75%
Corporate fixed income	5%	4.00%
	<u>100%</u>	

*Discount Rate*

The discount rate used to measure the total pension liability was 3.62% at the current measurement date and 2.98% at the prior measurement date. The discount rate was determined using the current assumed rate of return until the point where the plan fiduciary net position is negative. Using the current contribution rates, a negative position happens in 2022 for the 2017 measurement date. For years on or after 2022, a discount rate of 3.57% is used. This rate is based on the Bond Buyer General Obligation 20-year Municipal Bond Index Rate.

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(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Sensitivity of Net Pension Liability to Changes in the Discount Rate*

The following schedule presents PNCC's proportionate share of the net pension liability as of September 30, 2017, calculated using the discount rate of 3.62%, as well as what the net pension liability would be if were calculated using a discount rate that is 1% lower (2.62%) or 1% higher (4.62%) from the current rate.

	1% Decrease in Discount Rate <u>2.62%</u>	Current Discount Rate <u>3.62%</u>	1% Increase in Discount Rate <u>4.62%</u>
Net Pension Liability	<u>\$ 9,888,445</u>	<u>\$ 8,539,634</u>	<u>\$ 7,420,460</u>

Based on the actuarial valuation of the Fund as of October 1, 2017, the actuarial valuation determined the unfunded pension benefit obligation as follows:

Accrued liability as of October 1, 2017 for:

Active members	\$ 94,795,752
Inactive members with vested deferred benefits	6,037,758
Retired members	<u>83,763,162</u>
Total accrued liability	184,596,672
Market value of assets	<u>(29,409,477)</u>
Unfunded accrued liability	\$ <u>155,187,195</u>
Funded ratio (ratio of assets to liabilities)	15.93%

The actuarial valuation did not provide a breakdown of actuarial present value of vested and non-vested accumulated plan benefits by sponsor or net position available for benefits by sponsor.

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(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Deferred Outflows and Inflows of Resources*

As of September 30, 2018, PNCC reported total deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	2018		2017	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 786,137	\$ 166,906	\$ -	\$ 204,543
Net difference between projected and actual earnings on pension plan investment	47,015	41,732	68,532	15,513
Change in assumptions	998,535	808,978	-	-
PNCC contributions subsequent to the measurement date	-	-	-	188,728
Changes in proportion and difference between the Authority contribution and proportionate shares of contributions	176,015	619,516	1,223,096	834,840
Total	\$ 2,007,702	\$ 1,637,132	\$ 1,291,628	\$ 1,243,624

*Medical and Life Insurance Benefit*

In April 2010, the Republic of Palau (ROP) enacted RPPL No. 8-14 “*The National Healthcare Financing Act*”. The law requires each resident in the Republic of Palau to have coverage for healthcare costs. The law establishes a national Medical Savings Fund and a Health Insurance System in the ROP.

In October 2010, in compliance with the requirements of RPPL 8-14, PNCC began withholding from its employees 2.5% of gross earnings each pay period, with a matching employer share (a 5% combined contribution) for remittance to the ROP Social Security Administration that administers the Medical Savings Fund and Palau Health Insurance. For the years ended December 31, 2018, 2017 and 2016, PNCC’s employer’s share paid to the Social Security Administration was for these costs was \$213,423, \$195,442 and \$108,266, respectively, and is included as a component of payroll burden in the Schedule of Functional Expenses.

*Taxes*

Based on the enactment of RPPL 1-40, PNCC is exempt from all national and state non-payroll taxes or fees. In accordance with Republic of Palau Public Law 10-17 Telecommunications Regulatory Framework, the Bureau of Revenue and Taxation will be collecting 15% of gross revenue from any company providing telecommunications service in the Republic of Palau.

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(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Taxes, continued*

This collection will be deposited into a restricted account, for payment pursuant to PNC Title 15, § 437. The RPPL 10-17 with an effective date of March 1, 2018. Pursuant to RPPL 10-17, the Republic will assume the scheduled monthly payment to REA/RUS which is effective March 1, 2018.

In accordance with RPPL 10-17, PNCC shall continue to be a Public Corporation and shall be subject to the corporate laws of the Republic. Effective Jan 1, 2018, PNCC is subject to 4% gross revenue taxes. "Gross revenue tax" is 4% on the total gross of the business revenues or total sums of all receipts from sources within the Republic whether in the form of cash or property derived from business, from the exploitation of capital whether in the form of receipts from the disposition of capital assets, interests, dividends, royalties, rentals, fees or other wise, however, such receipts may be labeled without deduction or offset of any kind or nature.

*Operating and Non-operating Revenues and Expenses*

PNCC's Statements of Revenues, Expenses and Changes in Net Position distinguishes between operating and non-operating revenues and expenses. Operating revenues and expenses result from exchange transactions associated directly from the operation and maintenance of telecommunication services and equipment, cellular telecommunication operations, DTV operations, and Palaunet operation services. Nonexchange revenues and expenses results from nonrecurring income and costs such as interest income and expense are reported as non-operating revenues.

*Net Position*

Net position is the residual of assets and deferred outflows of resources over liabilities and deferred inflows of resources in a statement of financial position. PNCC had no deferred outflows or inflows of resources at December 31, 2018 and 2017. Therefore, the PNCC'S net position represents the residual interest in PNCC's assets after liabilities. At December 31, 2017, PNCC's net position is negative of \$972,754, meaning that total liabilities exceeded total assets. Net position consists of three components: net investment in capital assets net of related debt; restricted - expendable and nonexpendable; and unrestricted. Net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of the related debt. Net position is reported as restricted when constraints are imposed by third parties or enabling legislation. At December 31, 2018, PNCC had a positive net position totaling \$1,034,658.

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(2) Summary of Significant Accounting Policies, continued

F. Assets, Liabilities and Net Position, continued

*Net Position, continued*

When program expenses are incurred, where there are both restricted and unrestricted resources available to finance the program, expenses are first applied to restricted resources before using unrestricted resources.

(3) Deposits and Investments Risk

*Deposits*

GASB Statement No. 3 requires government entities to categorize deposits to give an indication of the level of credit risk assumed by the entity at year-end based on the following categories:

- Category 1 - deposits that are federally insured or collateralized with securities held by PNCC or by its agent in PNCC's name;
- Category 2 - deposits that are uninsured but fully collateralized with securities held by the pledging financial institution's trust department or agent in PNCC's name; or
- Category 3 - deposits that are collateralized with securities held by the pledging financial institution's trust department or agent but not in PNCC's name and non-collateralized deposits.

At December 31, 2018 and 2017, the carrying amount of PNCC's cash balances was \$787,197 and \$503,649, respectively. The corresponding bank balances as of December 31, 2018 and 2017 were \$908,446 and \$511,487, respectively. From these deposits, \$691,226 and \$515,696, respectively, were subject to coverage by the Federal Deposit Insurance Corporation (FDIC) with the remaining balance exceeding insurable limits. PNCC does not require collateralization of bank accounts, and therefore, deposits in excess of FDIC insurance coverage are uncollateralized.

*Investments*

Governmental accounting standards require that the investments reported as of the balance sheet date be categorized according to level of credit risk. The level of credit risk is defined as follows:

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(3) Deposits and Investments Risk, continued

*Investments, continued*

- Category 1 - insured and registered for which the securities are held by PNCC or by its agent in PNCC's name;
- Category 2 - uninsured and registered for which the securities are held by the broker's or dealer's trust department or agent in PNCC's name; and
- Category 3 - uninsured and unregistered for which the securities are held by the broker or dealer or by its trust department or agent but not in PNCC's name.

*Fair Value Measurement of the Investments*

Investment and related investment earnings are reported at fair value using quoted market prices. Fair value is the price that would be received to sell an asset or transfer a liability (i.e. the exit price) in an orderly transaction between market participants at the date as of which the fair value of an asset or liability is determined. The PNCC, categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the assets. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. PNCC has the following fair value measurements:

Investments by fair value level	12/31/2018	Fair Value Measurement Using		
		Level 1	Level 2	Level 3
Fixed income securities:				
Corporate Bonds	\$ 165,033	\$ -	\$ 165,033	\$ -
U.S. Treasury	167,825	167,825	-	-
Federal Agencies	62,056	-	62,026	-
Equity securities:				
U.S. Equities	407,951	407,951	-	-
Non-U.S. Equities	189,619	189,619	-	-
Total investments by fair value level	<u>\$ 992,484</u>	<u>\$ 765,395</u>	<u>\$ 227,059</u>	<u>\$ -</u>
Investments measured at net asset value (NAV):				
Exchanged-traded funds	<u>\$ 15,699</u>			
Investments measured at cost based measure:				
Money market funds	<u>\$ 25,256</u>			

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(3) Deposits and Investments Risk, continued

*Fair Value Measurement of the Investments, continued*

Investments by fair value level	12/31/2017	Fair Value Measurement Using		
		Level 1	Level 2	Level 3
Fixed income securities:				
Corporate Bonds	\$ 176,847	\$ -	\$ 176,847	\$ -
U.S. Treasury	172,033	74,355	-	-
Federal Agencies	62,545	-	62,545	-
Equity securities:				
U.S. Equities	477,195	477,195	-	-
Non-U.S. Equities	212,924	212,924	-	-
Total investments by fair value level	<u>\$ 1,101,544</u>	<u>\$ 764,474</u>	<u>\$ 239,392</u>	<u>\$ -</u>
Investments measured at net asset value (NAV):				
Exchanged-traded funds	<u>\$ 9,609</u>			
Investments measured at cost based measure:				
Money market funds	<u>\$ 16,994</u>			

*Restricted Cash and Cash Equivalents*

PNCC's restricted cash and cash equivalents must comply with Section 22 of the Pledge of Assets and Agreement to Create Trust (Rural Electrification Administration "REA" Loan Agreement), wherein PNCC is required to maintain a funded reserve in such amount that the balance of the funds covered by the First Note shall at no time be less than the outstanding principal and unpaid interest of the First Note. The reserve shall be maintained in accordance with a plan submitted to and approved in writing by the Administrator of REA (now the Rural Utilities Service or "RUS").

The balance of the reserve shall comply with the abovementioned Section 22 no later than one year from the date of this first advance of funds covered by the First Note. Thereafter, PNCC must maintain such compliance continuously. Assets held in the reserve must be held by a bank or institution or other depository whose funds are insured by the Federal government and shall consist of (a) Federal government securities held in PNCC's name; (b) other securities by an institution whose senior unsecured debt obligations are rated in any of the top three categories by a nationally recognized rating organization; or (c) cash. All of PNCC's restricted cash and cash equivalents with a market value of \$3,818,176 and \$3,817,433 as of December 31, 2018 and 2017, respectively, were deposited in FDIC insured financial institutions.

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(3) Deposits and Investments Risk, continued

*Investments, continued*

PNCC's Emergency Reserve Fund (the Fund) has been invested with Morgan Stanley Smith Barney, which holds the investments in PNCC's name. The PNCC's Board of Directors is responsible for directing and monitoring the investment management of the Fund. The Board of Directors currently has no specific projected contribution or distribution requirements for the Fund. The Board of Directors shall, from time to time, designate accumulated reserves to be contributed to and managed under the auspices of the Fund. The Fund will be invested in such a way that adequate funds can be made available within a short period of time, should a distribution need arise. At December 31, 2015, the PNCC's Board of Directors selected Raymond James as the new investment consultant.

At December 31, 2018 and 2017, PNCC's investment portfolios at fair value are as follows:

	2018			2017		
	Allocation		Market Value	Allocation		Market Value
	Actual	Policy		Actual	Policy	
Fixed income securities:						
Corporate Bonds			\$ 165,033			\$ 176,847
U.S. Treasury			167,825			172,033
Federal Agencies			<u>62,056</u>			<u>62,545</u>
Total fixed income	38%	36%	394,914	36%	36%	411,425
Equity securities:						
U.S. Equities	40%	43%	407,951	42%	43%	477,195
Non-U.S. Equities	18%	19%	<u>189,619</u>	19%	19%	<u>212,924</u>
Total equity securities			597,570			690,119
Exchange-traded funds	2%	1%	15,699	1%	1%	9,609
Cash and cash equivalents	<u>2%</u>	<u>1%</u>	<u>25,256</u>	<u>2%</u>	<u>1%</u>	<u>16,994</u>
Total investments	<u>100%</u>	<u>100%</u>	\$ <u>1,033,439</u>	<u>100%</u>	<u>100%</u>	\$ <u>1,128,147</u>

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(3) Deposits and Investments Risk, continued

*Investments, continued*

At December 31, 2018 and 2017, PNCC's fixed income securities had the following ratings and maturities:

Investment type	Fair Value	As of December 31, 2018				Rating	
		Investment maturities (in years)				Moody	Standard & Poor
		Less than 1	1-5	6-10	More than 10		
Corporate bonds	\$ 11,919	\$ -	\$ -	\$ 11,919	\$ -	Baa2	BBB
Corporate bonds	12,838	-	-	12,838	-	Baa1	BBB
Corporate bonds	12,055	-	-	12,055	-	A2	A
Corporate bonds	12,510	-	-	12,510	-	A3	A-
Corporate bonds	11,390	-	-	11,390	-	Baa3	BBB
Corporate bonds	11,731	-	-	11,731	-	Baa2	BBB
Corporate bonds	11,720	-	-	11,720	-	A3	BBB+
Corporate bonds	9,561	-	-	-	9,561	Baa1	BBB+
Corporate bonds	11,288	-	-	11,288	-	A3	BBB+
Corporate bonds	12,380	-	-	12,380	-	A2	A-
Corporate bonds	11,953	-	-	11,953	-	A3	A1
Corporate bonds	11,781	-	-	11,781	-	A3	A-
Corporate bonds	11,870	-	-	-	11,870	Baa1	A
Corporate bonds	12,037	-	-	-	12,037	A2	A-
Federal agencies	33,171	-	33,171	-	-	Aaa	AA+
Federal agencies	28,885	-	28,885	-	-	Aaa	AA+
U.S. Treasury	24,962	-	-	-	24,962	Aaa	No rating
U.S. Treasury	7,965	-	-	-	7,965	Aaa	No rating
U.S. Treasury	12,184	-	-	-	12,184	Aaa	No rating
U.S. Treasury	24,679	-	-	-	24,679	Aaa	No rating
U.S. Treasury	16,625	-	-	16,625	-	Aaa	No rating
U.S. Treasury	28,349	-	28,349	-	-	Aaa	No rating
U.S. Treasury	20,391	-	-	20,391	-	Aaa	No rating
U.S. Treasury	15,995	-	-	15,995	-	Aaa	No rating
U.S. Treasury	16,675	-	16,675	-	-	Aaa	No rating
<b>Total</b>	<b>\$ 394,914</b>	<b>\$ -</b>	<b>\$ 107,080</b>	<b>\$ 184,576</b>	<b>\$ 103,258</b>		

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Notes to Financial Statements  
December 31, 2018 and 2017

(3) Deposits and Investments Risk, continued

*Investments, continued*

		As of December 31, 2017				Rating	
<u>Investment type</u>	<u>Fair Value</u>	<u>Investment maturities (in years)</u>				<u>Moody</u>	<u>Standard &amp; Poor</u>
		<u>Less than</u>	<u>1-5</u>	<u>6-10</u>	<u>More than</u>		
		<u>1</u>			<u>10</u>		
Corporate bonds	\$ 12,315	\$ -	\$ -	\$ 12,315	\$ -	BAA1	BBB+
Corporate bonds	12,322	-	-	12,322	-	BAA3	BBB
Corporate bonds	12,400	-	-	12,400	-	A2	A
Corporate bonds	13,291	-	-	13,291	-	A3	A-
Corporate bonds	12,424	-	-	12,424	-	BAA2	BBB
Corporate bonds	12,486	-	-	12,486	-	A3	BBB+
Corporate bonds	12,932	-	-	-	12,932	A2	A
Corporate bonds	12,319	-	-	12,319	-	A3	BBB+
Corporate bonds	13,102	-	-	13,102	-	A3	A-
Corporate bonds	12,448	-	-	12,448	-	A3	A
Corporate bonds	13,195	-	-	13,195	-	A3	BBB
Corporate bonds	12,122	-	-	12,122	-	A3	A-
Corporate bonds	13,098	-	-	-	13,098	BAA1	A
Corporate bonds	12,392	-	12,392	-	-	A2	A
Federal agencies	33,284	-	33,284	-	-	AAA	AA+
Federal agencies	29,261	-	29,261	-	-	AAA	AA+
U.S. Treasury	26,259	-	-	-	26,259	AAA	No rating
U.S. Treasury	8,411	-	-	-	8,411	AAA	No rating
U.S. Treasury	24,893	-	24,893	-	-	AAA	No rating
U.S. Treasury	16,851	-	-	16,851	-	AAA	No rating
U.S. Treasury	29,024	-	29,024	-	-	AAA	No rating
U.S. Treasury	16,788	-	16,788	-	-	AAA	No rating
U.S. Treasury	12,866	-	-	12,866	-	AAA	No rating
U.S. Treasury	20,724	-	-	-	20,724	AAA	No rating
U.S. Treasury	16,218	-	-	16,218	-	AAA	No rating
<b>Total</b>	<b>\$ 411,425</b>	<b>\$ -</b>	<b>\$ 145,642</b>	<b>\$ 184,359</b>	<b>\$ 81,424</b>		

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

**(4) Capital Assets**

PNCC's capital assets for the years ended December 31, 2018 and 2017 are summarized below as follows:

	Balance at December 31, 2017	Additions	Transfers/ Retirements	Balance at December 31, 2018
Regulated capital assets				
Cables and transmission lines	\$ 27,386,050	\$ -	\$ 285,730	\$ 27,671,780
Transmission equipment	9,743,265	-	6,210	9,749,475
Buildings	9,189,871	-	414,979	9,604,850
Central office equipment	1,015,327	-	2,087,297	3,102,624
General support equipment	2,330,283	-	44,152	2,374,435
Customer premises wiring and equipment	1,434,385	-	20,473	1,454,858
Vehicles	654,772	-	45,481	700,253
Furniture and fixtures	34,013	-	-	34,013
Regulated capital assets, at cost	51,787,966	-	2,904,322	54,692,288
Accumulated depreciation	(42,207,974)	(1,266,540)	-	(43,474,514)
Regulated capital assets, at net book value	9,579,992	(1,266,540)	2,904,322	11,217,774
Non-regulated capital assets				
Cable television	3,209,034	-	85,292	3,294,326
Cellular	10,698,925	-	3,088,410	13,787,335
Palaunet	1,432,160	-	551,911	1,984,071
Non-regulated capital assets, at cost	15,340,119	-	3,725,613	19,065,732
Accumulated depreciation	(8,777,380)	(951,365)	-	(9,728,745)
Non-regulated capital assets, at net book value	6,562,739	(951,365)	3,725,613	9,336,987
Construction in progress	4,751,962	3,218,717	(6,629,935)	1,340,744
Total	\$ 20,894,693	\$ 1,000,812	\$ -	\$ 21,895,505

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(4) Capital Assets, continued

	Balance at December 31, 2016	Additions	Transfers/ Retirements	Balance at December 31, 2017
Regulated capital assets				
Cables and transmission lines	\$ 27,198,657	\$ 187,393	\$ -	\$ 27,386,050
Transmission equipment	9,743,265	-	-	9,743,265
Buildings	8,866,275	323,596	-	9,189,871
Central office equipment	4,054,966	-	(3,039,639)	1,015,327
General support equipment	2,322,241	8,042	-	2,330,283
Customer premises wiring and equipment	1,433,824	561	-	1,434,385
Vehicles	612,959	45,185	(3,372)	654,772
Furniture and fixtures	34,013	-	-	34,013
Regulated capital assets, at cost	54,266,200	564,777	(3,043,011)	51,787,966
Accumulated depreciation	(43,965,526)	(1,285,459)	3,043,011	(42,207,974)
Regulated capital assets, at net book value	10,300,674	(720,682)	-	9,579,992
Non-regulated capital assets				
Cable television	3,068,651	262,125	(121,742)	3,209,034
Cellular	10,183,841	515,084	-	10,698,925
Palaunet	1,421,097	25,774	(14,711)	1,432,160
Non-regulated capital assets, at cost	14,673,589	802,983	(136,453)	15,340,119
Accumulated depreciation	(7,768,367)	(1,145,466)	136,453	(8,777,380)
Non-regulated capital assets, at net book value	6,905,222	(342,483)	-	6,562,739
Construction in progress	983,842	3,768,120	-	4,751,962
Total	\$ 18,189,738	\$ 2,704,955	\$ -	\$ 20,894,693

Depreciation expense for the years ended December 31, 2018 and 2017 was \$2,217,905 and \$2,294,473, respectively, and is reported in the Statements of Revenues, Expenses and Changes in Net Position.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(5) Related Party Transactions

In the ordinary course of business, PNCC provides local and long distance telephone services, cellular telecommunications services and equipment, digital cable television services, and internet services, to the National government of the Republic of Palau and its component units. These services are provided at the same service rates and delinquent fees charged to all third-party customers. As of December 31, 2018 and 2017, amounts due from the Republic of Palau and its component units totaled \$687,464 and \$776,962, respectively.

(6) Long-term debt

Long-term debt as of December 31, 2018 and 2017 are summarized below:

	<u>2018</u>	<u>2017</u>
Mortgage note payable to Rural Utilities Services (RUS) at 4.59% per annum, payable in monthly installments of \$192,181, and due October 2029. The note is collateralized by substantially all PNCC's asset and a pledge of its revenues.	\$ 18,836,699	\$ 20,228,471
Note payable to Chunghwa Telecom Company, due in monthly installments of \$34,087, non-interest bearing (net of unamortized discount of \$3,850 and \$21,857 at December 31, 2017 and 2016, respectively), due in July 2017, collateralized by earth station and ground common Equipment. This loan is fully paid in January 2018.	-	30,237
Note payable to National Information Solutions Cooperative (NISC), non-interest bearing, payable in monthly installments of \$10,482 from January 2013 through March 2013, and thereafter \$13,325 monthly, due October 2017 (net of unamortized discount of \$2,865 and \$9,858 as of December 31, 2017 and 2016, respectively), uncollateralized. This loan is fully paid in January 2018.	<u>-</u>	<u>15,045</u>
	18,836,699	20,273,753
Less current portion	<u>1,463,147</u>	<u>1,442,907</u>
Long-term debt, net of current portion	<u>\$ 17,373,552</u>	<u>\$ 18,830,846</u>

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(6) Long-term debt, continued

*RUS Mortgage Note*

The original RUS note of \$39,143,000 approved in 1992 was unconditionally guaranteed by ROP and stipulates that ROP will make debt service payments to RUS in the event of default. On April 8, 2009, RUS approved the request of PNCC to rescind the remaining balance of \$395,047 of the mortgage note which had not been advanced. The RUS Mortgage and Security Agreement sets out certain financial ratios that must be met before a dividend can be declared. If these ratios are not met, dividends may only be declared with a written approval of RUS.

The management of PNCC believes it is in compliance with the RUS mortgage loan covenants at December 31, 2018 and 2017.

Future minimum principal and interest payments for the RUS mortgage are as follows:

Years ending December 31,	Principal	Interest	Total
2019	\$ 1,463,147	\$ 843,029	\$ 2,306,176
2020	1,531,732	774,440	2,306,172
2021	1,603,537	702,635	2,306,172
2022	1,678,708	627,464	2,306,172
2023	1,757,402	548,770	2,306,172
2024-2028	10,102,770	1,428,089	11,530,859
2029	<u>699,403</u>	<u>9,857</u>	<u>709,260</u>
	<u>\$ 18,836,699</u>	<u>\$ 4,934,284</u>	<u>\$ 23,770,983</u>

*Extended Service Level of Agreement (ESLA) with Chunghwa Telecom Co. Ltd.*

In December 2009, PNCC recorded and capitalized the costs of the build-up of the earth station and related equipment and improvements for PNCC's mobile and satellite network services, in exchange for a non-interest bearing note with Chunghwa Telecom Co. Ltd (CHT), a contractor from Taiwan, Republic of China, totaling \$3,067,830, payable monthly in ninety (90) installments of \$34,087 including interest, starting in January 2010 through July 2017. The liability recorded in the financial statements reflects future payments discounted at an imputed interest rate of 4.90%, which was the assumed long-term borrowing rate in December 2009. At December 31, 2016, the future note payments to CHT with a present value of note was \$275,228 with discount amortization of \$3,849 in 2017.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(6) Long-term debt, continued

*Extended Service Level of Agreement (ESLA) with Chunghwa Telecom Co. Ltd., continued*

Pursuant to the repayment terms stated in the ESLA, in addition to non-interest bearing note disclosed in the preceding paragraph, PNCC is required to pay a monthly bandwidth fee of \$14,000, net of a \$1,000 courtesy discount, throughout the term of the note agreement maturing July 2017. This note was fully paid in January 2018.

Future commitments of PNCC related to the satellite network bandwidth fees with CHT are further discussed in Note 7. For the year ended December 31, 2017, bandwidth fees paid to CHT under this ESLA agreement totaled \$168,000 in each year and are included as a component of plant specific operations expense reported in the Statements of Revenues, Expenses and Changes in Net Position.

*New billing and customer care information technology system*

In August 2012, PNCC entered into a note agreement with the National Information Solutions Cooperative (NISC) for the acquisition of a new billing and customer care information technology system, and for the improvement of the communication system between the PNCC sales sites and its main office. In 2012, the capitalized costs of the new information system approximates \$1,180,000 with an outstanding note payable balance with NISC amounting to \$764,298 as of December 31, 2012. The note was non-interest bearing, payable in fifty-eight (58) monthly installments of \$10,482 from January 2013 through March 2013, and thereafter at \$13,325 monthly from April 2013 through October 2017. The liability recorded in the financial statements reflects future payments discounted at an imputed interest rate of 4.59%, which was the assumed long-term borrowing rate of PNCC from the Federal Government at December 31, 2013. At December 31, 2017, the future note payments to NISC with a present value of note was \$17,910 with discount amortization of \$2,865 in 2017. This loan was fully paid in January 2018.

The operational commitments of PNCC related to the NISC's technical support performance during the terms of the notes totaled \$103,845, payable monthly at \$540 commencing from January 2013 to October 2017, plus a \$14,289 annual payment for five years from 2013 through 2017 with an option of automatic renewal unless the agreement was terminated by PNCC... For the years ended December 31, 2018 and 2017, amounts paid to NISC for technical support under the agreement totaled \$14,685 and \$15,292, respectively, and are reported as a component of plant specific operations expense reported in the Statements of Revenues, Expenses and Changes in Net Position. As of December 31, 2018, the remaining commitments chargeable to operations are included in Note 7.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(6) Long-term debt, continued

At December 31, 2018 and 2017, the changes in the long-term liabilities are as follows:

	Balance January 1, 2018	Additions	Reductions	Balance December 31, 2018	Current	Noncurrent
Rural Utilities Services	\$ 20,228,471	\$ -	\$ 1,391,772	\$ 18,836,699	\$ 1,463,147	\$ 17,373,552
Chunghwa Telecom Company, net of discount	30,237	-	30,237	-	-	-
National Information Solutions Cooperative, net of discount	15,045	-	15,045	-	-	-
Net Pension Liability	<u>7,980,506</u>	<u>559,128</u>	<u>-</u>	<u>8,539,634</u>	<u>-</u>	<u>8,539,634</u>
	<u>\$ 28,254,259</u>	<u>\$ 559,128</u>	<u>\$ 1,437,054</u>	<u>\$ 27,376,333</u>	<u>\$ 1,463,147</u>	<u>\$ 25,913,186</u>
	Balance January 1, 2017	Additions	Reductions	Balance December 31, 2017	Current	Noncurrent
Rural Utilities Services	\$ 21,577,246	\$ -	\$ 1,348,775	\$ 20,228,471	\$ 1,397,625	\$ 18,830,846
Chunghwa Telecom Company, net of discount	275,228	-	244,991	30,237	30,237	-
National Information Solutions Cooperative, net of discount	166,899	-	151,854	15,045	15,045	-
Net Pension Liability	<u>7,015,927</u>	<u>964,579</u>	<u>-</u>	<u>7,980,506</u>	<u>-</u>	<u>7,980,506</u>
	<u>\$ 29,035,300</u>	<u>\$ 964,579</u>	<u>\$ 1,745,620</u>	<u>\$ 28,254,259</u>	<u>\$ 1,442,907</u>	<u>\$ 26,811,352</u>

Interest expense paid in 2018 and 2017 amounted to \$914,311 and \$978,964, respectively.

(7) Contract Payable

PNCC entered into a Third Generation (3G) Mobile Network Agreement on April 2, 2014. Under this agreement, PNCC agreed to purchase a turnkey complete 3G network for Palau for a total of \$4,360,000. The contract calls for a down payments of \$218,000 within two weeks of signing, another \$218,000 on or before September 30, 2014 and \$697,600 on or before January 31, 2015.

The remaining balance is to be paid at \$83,000 per month from February 2015 to July 2015 and then at \$100,000 per month until the balance is paid off. Interest will be applied to the unpaid balance at the rate of 2.4% per annum for the first 12 months from February 2015 to January 2016 and then at the rate of 4.8% per annum until the balance is paid off.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(7) Contract Payable, continued

As of December 31, 2014, PNCC had paid \$436,000 to the vendor under this contract. The system was completed and activated on January 10, 2015. Since the system was substantially complete as of December 31, 2014 the entire system cost has been capitalized as construction in progress and the remaining unpaid balance of \$3,924,000 has been recognized as a liability. At December 31, 2016, the future payments under this contract was \$945,200. This contract liability was fully paid in December 31, 2017.

(8) Commitments and Contingencies

Commitments

PNCC has entered into long-term commitments for non-cancelable channel distribution agreements, transition and support services for providers of telecommunication network services, satellite bandwidth capacity services, and innovation in information technology. At December 31, 2018, the future payments under this agreement was \$1,049,300 in 2019.

At December 31, 2017, PNCC has outstanding purchase order commitments for remote support and software maintenance and upgrade of (4G) Mobile Network installation from off-island vendor, and some local procurement of supplies which have not been received as of December 31, 2017. The accrual basis of accounting provides that expenses include only amounts associated with goods and services received and liabilities include only the unpaid amounts associated with such expenses. Accordingly, \$500,000 of outstanding purchase commitments are not reported in the financial statements for the year ended December 31, 2017. At December 31, 2017, PNCC received the goods and services associated for these cost was \$2,150,000, and is included as a component of capital assets in the Statements of Net Position.

Contingencies

*Risk Management*

PNCC is exposed to various risks of loss from torts; theft of, damage to, and destruction of assets; errors and omissions; employee injuries and illnesses; natural disasters, employee health, dental and accident benefits. PNCC has elected to purchase commercial insurance coverage for claims arising from such matters. Settled claims have not exceeded this commercial coverage in any of the past three years. PNCC is self-insured for buried cables and customer premises wirings.

Claims expenditures and liabilities will be reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Losses, if reported, would include an estimate of claims that have been incurred but not reported. No losses as a result of these risks have occurred or have been reported within the last three years.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Notes to Financial Statements  
December 31, 2018 and 2017

(8) Commitments and Contingencies, continued

*Claims and Litigation*

In the normal course of business, PNCC is involved in various claims and litigation or has received several claims that are pending review or are expected to go to litigation. Management believes that any liability it may incur would not have a material adverse effect on its financial condition or its results of operations.

*Health (Sick) Leave*

PNCC's policy is to record expenditures for health (sick) leave when the leave is actually taken. Sick leave is compensated time for absence during working hours arising from employee illness or injury. The estimated accumulated sick leave at December 31, 2018 and 2017 was \$1,197,315 and \$1,066,081 respectively.

(9) Fair Value of Financial Instruments

PNCC's financial instruments are cash and cash equivalents, accounts receivable, other assets, investments, accounts payable, payable to carriers, accrued expenses, unearned revenue, customer deposits, notes payable, and long-term debt. The recorded values of these instruments for cash and cash equivalents, accounts receivable, other assets, investments and accounts payable, payable to carriers, accrued expenses, unearned revenues, and the current portion of long-term debt approximate their fair values based on their short-term nature. The recorded value of customer deposits approximates its fair value as it is the amount payable on demand at the reporting date. The recorded value of RUS note payable approximates its fair value, as interest approximates market rates. The fair value of long-term debt with CHT and NISC and the related unamortized discount is estimated by discounting the future cash flow using the PNCC'S current borrowing rate for similar types and maturities of debt.

(10) Reclassifications

Certain amounts presented in 2017 have been reclassified to conform to the 2018 financial statement presentation. These reclassifications did not affect the change in net position or the total net position.

(11) Subsequent Event

PNCC has evaluated subsequent events through May 15, 2019, the date the financial statements were available to be issued. There were no such events requiring disclosure.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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**SUPPLEMENTARY SCHEDULES**

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**Year Ended December 31, 2018**

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Supplementary Schedule of  
Budget vs Actual (GAAP Basis)  
For the Year Ended December 31, 2018

	Budget			Actual	Variance
	Original	Revisions	Final		Favorable (Unfavorable)
Operating revenues:					
Cellular	\$ 7,905,627	\$ -	\$ 7,905,627	\$ 8,545,157	\$ 639,530
Palaunet	3,936,852	-	3,936,852	3,972,763	35,911
Digital television	1,716,672	-	1,716,672	1,668,337	(48,335)
Local	1,387,146	-	1,387,146	1,526,232	139,086
Long distance	276,659	-	276,659	237,184	(39,475)
Miscellaneous	112,262	-	112,262	146,419	34,157
Provision for doubtful accounts	-	-	-	(142,214)	(142,214)
	<u>15,335,218</u>	<u>-</u>	<u>15,335,218</u>	<u>15,953,878</u>	<u>618,660</u>
Total operating revenues					
Operating expenses:					
Plant specific operations	4,543,619	-	4,543,619	6,534,939	(1,991,320)
Depreciation	2,328,761	-	2,328,761	2,217,905	110,856
Customer service operations	1,338,738	-	1,338,738	1,520,148	(181,410)
Corporate operations	1,259,879	-	1,259,879	1,886,911	(627,032)
Plant non-specific operations	475,265	-	475,265	744,017	(268,752)
	<u>9,946,262</u>	<u>-</u>	<u>9,946,262</u>	<u>12,903,920</u>	<u>(2,957,658)</u>
Total operating expenses					
Operating income	<u>5,388,956</u>	<u>-</u>	<u>5,388,956</u>	<u>3,049,958</u>	<u>(2,338,998)</u>
Non-operating income (expenses):					
Interest expense	(1,016,976)	-	(1,016,976)	(914,311)	102,665
Unrealized loss on investment	-	-	-	(128,981)	(128,981)
Realized gain on investments	-	-	-	30,561	30,561
Non-operating income	92,244	-	92,244	-	(92,244)
Income on investment	-	-	-	25,903	25,903
Gain (loss) on disposal of equipment	(6,284)	-	(6,284)	-	6,284
Other expense	(580)	-	(580)	(55,718)	(55,138)
	<u>(931,596)</u>	<u>-</u>	<u>(931,596)</u>	<u>(1,042,546)</u>	<u>(110,950)</u>
Total nonoperating expenses, net					
Change in net position	<u>\$ 4,457,360</u>	<u>\$ -</u>	<u>\$ 4,457,360</u>	<u>\$ 2,007,412</u>	<u>\$ (2,449,948)</u>

See Accompanying Independent Auditor's Report.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Supplementary Schedule of Functional Expenses  
For The Year Ended December 31, 2018  
(With Comparative Totals for 2017)

	Plant Specific					Plant non-specific operations	Total Operating Expenses	
	Depreciation	Operations	Corporate	Customer Relations	Total		2018	2017
Outside services	\$ -	\$ 4,492,120	\$ 210,836	\$ 906,517	\$ 5,609,473	\$ 57	\$ 5,609,530	\$ 3,445,510
Depreciation	2,217,905	-	-	-	2,217,905	-	2,217,905	2,294,473
Others	-	654,274	344,755	443,889	1,442,918	276,301	1,719,219	641,514
Salaries and wages	-	-	570,080	118,897	688,977	197,418	886,395	1,964,192
Utilities	-	592,988	-	-	592,988	-	592,988	659,756
Gross revenue taxes	-	-	582,068	-	582,068	-	582,068	-
Materials and supplies	-	411,742	54,578	11,100	477,420	4,803	482,223	157,599
Payroll burden	-	11,365	6,727	3,791	21,883	241,645	263,528	562,505
Clearance	-	212,244	-	-	212,244	4,343	216,587	40,942
Training	-	18,951	157,597	15,690	192,238	4,810	197,048	116,416
Insurance	-	-	62,681	-	62,681	-	62,681	69,718
Legal fees	-	-	46,401	-	46,401	-	46,401	62,736
Rent	-	30,000	-	-	30,000	-	30,000	-
Fuel	-	8,446	4,193	-	12,639	14,640	27,279	54,746
Board fees	-	-	6,304	-	6,304	-	6,304	10,000
Postage	-	-	-	-	-	-	-	22,541
Allocation	-	102,809	(159,309)	20,264	(36,236)	-	(36,236)	(108,806)
	<u>\$ 2,217,905</u>	<u>\$ 6,534,939</u>	<u>\$ 1,886,911</u>	<u>\$ 1,520,148</u>	<u>\$ 12,159,903</u>	<u>\$ 744,017</u>	<u>\$ 12,903,920</u>	<u>\$ 9,993,842</u>

See Accompanying Independent Auditor's Report.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Supplementary Schedule of Functional Expenses by Division  
For The Year Ended December 31, 2018  
(With Comparative Totals for 2017)

	Depreciation	Operations	Corporate	Customer Relations	Total Operating Expenses	
					2018	2017
<b>Telephony:</b>						
Outside services	\$ -	\$ 1,934,837	\$ 210,836	\$ 53,834	\$ 2,199,507	\$ 318,280
Depreciation	1,266,541	-	-	-	1,266,541	1,285,459
Others	-	378,295	344,755	349,487	1,072,537	556,254
Salaries and wages	-	-	570,080	118,897	688,977	1,337,671
Utilities	-	592,988	-	-	592,988	659,756
Business gross revenue tax	-	-	582,068	-	582,068	-
Materials and supplies	-	247,590	54,578	10,814	312,982	101,537
Clearance	-	188,882	-	-	188,882	29,556
Training	-	6,790	157,597	13,576	177,963	78,707
Insurance	-	-	62,681	-	62,681	69,718
Legal fees	-	-	46,401	-	46,401	62,736
Rent	-	30,000	-	-	30,000	-
Payroll burden	-	10,290	6,727	3,791	20,808	453,418
Board fees	-	-	6,304	-	6,304	10,000
Fuel	-	2,087	4,193	-	6,280	13,149
Postage	-	-	-	-	-	22,541
Allocation	-	102,809	(296,809)	(138,241)	(332,241)	(332,408)
	<u>1,266,541</u>	<u>3,494,568</u>	<u>1,749,411</u>	<u>412,158</u>	<u>6,922,678</u>	<u>4,666,374</u>
<b>Cellular:</b>						
Depreciation	686,157	-	-	-	686,157	766,803
Outside services	-	76,455	-	35,224	111,679	157,058
Others	-	20,831	-	42,000	62,831	65,291
Training	-	6,296	-	-	6,296	-
Materials and supplies	-	1,428	-	-	1,428	731
Clearance	-	338	-	-	338	1,094
Salaries and wages	-	-	-	-	-	21,932
Payroll burden	-	-	-	-	-	515
Allocation	-	-	-	115,058	115,058	38,620
	<u>686,157</u>	<u>105,348</u>	<u>-</u>	<u>192,282</u>	<u>983,787</u>	<u>1,052,044</u>
<b>Palaunet:</b>						
Outside services	-	2,480,828	-	-	2,480,828	2,149,720
Others	-	138,085	-	-	138,085	821
Depreciation	102,566	-	-	-	102,566	95,596
Training	-	-	-	-	-	25,023
Salaries and wages	-	-	-	-	-	98,393
Payroll burden	-	-	-	-	-	4,388
Clearance	-	-	-	-	-	1,236
Materials and supplies	-	(957)	-	-	(957)	4,605
Allocation	-	-	(1,010)	-	(1,010)	-
	<u>102,566</u>	<u>2,617,956</u>	<u>(1,010)</u>	<u>-</u>	<u>2,719,512</u>	<u>2,379,782</u>
<b>Digital TV:</b>						
Outside services	-	-	-	817,459	817,459	820,452
Materials and supplies	-	163,681	-	286	163,967	30,816
Depreciation	162,641	-	-	-	162,641	146,615
Clearance	-	23,024	-	-	23,024	7,727
Others	-	117,063	-	52,402	169,465	2,118
Salaries and wages	-	-	-	-	-	195,318
Payroll burden	-	1,075	-	-	1,075	8,485
Training	-	5,865	-	2,114	7,979	705
Fuel	-	6,359	-	-	6,359	8,577
Allocation	-	-	138,510	43,447	181,957	184,992
	<u>162,641</u>	<u>317,067</u>	<u>138,510</u>	<u>915,708</u>	<u>1,533,926</u>	<u>1,405,805</u>
	<u>\$ 2,217,905</u>	<u>\$ 6,534,939</u>	<u>\$ 1,886,911</u>	<u>\$ 1,520,148</u>	<u>\$ 12,159,903</u>	<u>\$ 9,504,005</u>

See Accompanying Independent Auditor's Report.

**Palau National Communications Corporation**  
(A Component Unit of the Republic of Palau)

Required Supplemental Information (Unaudited)  
Schedule of Proportionate Share of the Net Pension Liability  
Last 10 Fiscal Years\*

	2017	2016
Civil Service Pension Trust Fund (Plan) total net pension liability	\$ 259,395,005	\$ 249,453,960
PNCC proportionate share of the net pension liability	\$ 8,539,634	\$ 7,980,506
PNCC proportionate share of the net pension liability	3.292%	3.199%
PNCC's covered-employee payroll**	\$ 1,907,250	\$ 1,694,398
PNCC's proportionate share of the net pension liability as a percentage of its covered employee payroll	447.75%	470.99%
Plan Fiduciary net position as a percentage of the total pension liability		

\* This data is presented for those years for which information is available.

\*\* Covered-employee payroll data from the actuarial valuation date with a one-year lag.

See Accompanying Independent Auditors' Report.

**Palau National Communications Corporation**  
(A Component Unit of the Republic of Palau)

Required Supplemental Information (Unaudited)  
Schedule of Pension Contributions  
Last 10 Fiscal Years\*

	<u>2017</u>	<u>2016</u>
Actuarially determined contribution	\$ 565,547	\$ 461,242
Contribution in relation to the actuarially determined contribution	<u>114,435</u>	<u>100,271</u>
Contribution (excess) deficiency	<u>\$ 451,112</u>	<u>\$ 360,971</u>
PNCC's covered-employee payroll**	<u>\$ 1,907,250</u>	<u>\$ 1,694,398</u>
PNCC's proportionate share of the net pension liability	6.00%	5.92%

\* This data is presented for those years for which information is available.

\*\* Covered-employee payroll data from the actuarial valuation date with a one-year lag.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
**(A Component Unit of the Republic of Palau)**

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**INDEPENDENT AUDITOR'S REPORT ON**  
**INTERNAL CONTROL AND ON COMPLIANCE**

---

**Year Ended December 31, 2018**



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Directors  
Palau National Communications Corporation

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Palau National Communications Corporation (PNCC), a component unit of the Republic of Palau, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise PNCC's basic financial statements and have issued our report thereon dated May 15, 2019.

***Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered PNCC's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of PNCC's internal control. Accordingly, we do not express an opinion on the effectiveness of PNCC's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses and consider findings 2018-01 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider Finding 2018-02 described in the accompany schedule of findings and responses to be significant deficiencies.

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### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether PNCC's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***PNCC's Response to Findings***

PNCC's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. PNCC's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**BURGER COMER MAGLIARI**

Koror, Republic of Palau

May 15, 2019

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2018

**SECTION I – SUMMARY OF AUDITOR’S RESULTS**

Financial Statements

Type of auditor’s report issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified?   X  yes       no
  
- Significant deficiency(ies) identified that are not considered to be material weaknesses?   X  yes       no
  
- Noncompliance material to financial statements?       yes   X  no

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2018

**SECTION II – FINDINGS ON INTERNAL CONTROL OVER FINANCIAL REPORTING**

**CURRENT YEAR FINDINGS:**

**Finding No.: 2018-01**

**Area : Customer Deposits**

**Criteria:**

PNCC's customer deposits consist of subscriber deposits, installation fees and amounts received for related services and subscriptions to be provided in future periods. PNCC's policy requirement of customer deposit amount varies depending on the type of service or subscription applied for. Deposits are eligible for refunding after twelve (12) consecutive months of prompt payment history. If a deposit is held on an account at the time services are terminated, the deposit will be applied to the unpaid balance and refund check is issued for the remainder. Refunds are not automatic; the customer must request a refund.

**Condition:**

The year-end deposit listings totaled \$669,363 representing numerous inactive customer deposits over 10 years old, and whose deposits can be applied to the customer's unpaid balance. As noted in prior year Finding No. 2016-01, accounts receivable that are potential for write-off approximate \$2.5 million and the corresponding customer deposit was not applied to reduce the write-off.

**Cause:**

Because there is no formalized accounts receivable collection policy, internal control policies have not been implemented to determine when and how customer deposits should be applied to past-due or terminated account balances. Additionally, some customers no longer pursue request for a deposit refund because of the time and effort involved.

**Effect:**

The propriety of some customer deposits may not be a liability and might be a recovery of previously provided allowance for uncollectibility of accounts receivable outstanding for over 12 years.

**Prior Year Status:**

The lack of internal control and a formalized accounts receivable collection policy over customer deposits was cited as finding in the audit in 2013 through 2018 audits of PNCC.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2018

**SECTION II – FINDINGS ON INTERNAL CONTROL OVER FINANCIAL REPORTING**

**Finding No.: 2018-01, continued**  
**Area : Customer Deposits**

Recommendation:

Management should review and revise its procedures over maintaining, accounting for and application of customer deposits in relation to accounts receivables and the allowance for doubtful accounts. Management review of this area can result in a reduction in the number and amount of delinquent and potential uncollectible accounts receivable. An in-house study should be conducted to determine to what extent, if any, deposits should be applied to the receivable allowance account. In January 2017, PNCC implemented the formal procedure by effectively reviewing the customer's deposit account on a monthly basis in relation to account receivable and the allowance for doubtful accounts balances. As of December 31, 2018, the implementation of procedures is not properly implemented accordingly. This procedure will continue to be observed and it was subject for periodic evaluation.

Auditee Response and Corrective Action Plan:

PNCC agrees with this finding and after thorough reconciliation, customer deposits will be applied to outstanding customer account balances in accordance with PNCC's Accounts Receivable Write-off policy. The CFO will ensure procedures are adhered to. The Company will keep observing the effectiveness of implemented procedures.

This is a finding is a repeat and unresolved.

**Finding No.: 2018-02**  
**Area : Unearned revenues from prepaid long distance sales and prepaid  
airtime**

Criteria:

Written policies and procedures should exist to reconcile actual long-distance minutes billed by international carrier amounts to the general ledger control accounts on a monthly and year-end basis. Recognition of revenues from international prepaid calling cards/airtime should only be recognized when actual minutes are used.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2018

**SECTION II – FINDINGS ON INTERNAL CONTROL OVER FINANCIAL REPORTING**

**Finding No.: 2018-02, continued**

**Area : Unearned revenues from prepaid long distance sales and prepaid  
airtime**

Condition:

Periodic reconciliations and evaluation are not performed for long distance revenue or for prepaid international calling card and prepaid airtime based on actual minutes used. When customers do not use all of the time value of international prepaid calling card, the unused portion of the dollar value of the prepaid calling card (commonly known as breakage), maybe estimated based on historical trends. At December 31, 2018, deferred revenues from unused long-distance prepaid card and wireless airtime were not calculated and recognized.

Cause:

There is a deficiency in the network system for determining unused minutes representing unearned revenue from prepaid long-distance card and prepaid airtime wireless. There also a lack of internal control policies and procedures to ensure that long distance revenues are reconciled with outbound minutes billed by international carriers on a periodic basis.

Effect:

Prepaid long-distance card sales and prepaid wireless card sales may be overstated by deferred revenues from unused minutes.

Prior Year Status:

The lack of reconciliation of actual minutes billed by international carriers and actual minutes used for prepaid airtime to revenue control totals was reported as finding in the audit of PNCC for the years 2007 through 2018.

Recommendation:

PNCC should document and adhere to existing policies and procedures over the reconciliation of long-distance minutes and international prepaid calling card/airtime. Minutes billed by international carriers should be reconciled to long distance revenue control on a periodic basis. Recognition of revenues from international prepaid calling cards/airtime should only be recognized when actual minutes are used. Unearned revenues should be recognized from unused prepared debusch and airtime.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2018

**SECTION II – FINDINGS ON INTERNAL CONTROL OVER FINANCIAL REPORTING**

**Finding No.: 2018-02, continued**

**Area : Unearned revenues from prepaid long distance sales and prepaid  
airtime**

Auditee Response and Corrective Action Plan:

PNCC agrees with this finding. The Chief Financial Officer will ensure regular monthly reconciliation of long-distance revenues will be carried out. Efforts will continue to procure and implement a system capable of generating data needed to support accounting of deferred/unearned airtime minutes.

This is a finding is a repeat and unresolved.

**PRIOR YEAR FINDINGS:**

**Finding No.: 2016-01**

**Area : Allowance for Doubtful Accounts**

Criteria:

Policies and procedures should be documented and maintained for calculating the allowance for uncollectible accounts receivable. The purpose of this policy and procedure is to document the process for estimating the allowance for doubtful accounts for accounts receivable. Proper internal control over financial reporting requires that an allowance for uncollectible accounts receivable be calculated and reported in a timely manner. These policies and procedures should include formal written credit approval policies and procedures to manage and reduce the risk of write off of uncollectible accounts.

Condition:

PNCC performs evaluation of its doubtful accounts on year-end basis only, and not on a periodic basis. A provision for uncollectable accounts for 2013 was calculated and determined in March 2014 totaling \$249,587 which was simply added to the accumulated beginning balance. The analysis of changes of allowances for bad debts for the last six (6) years is as follows:

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2018

**SECTION II – FINDINGS ON INTERNAL CONTROL OVER FINANCIAL REPORTING**

**Finding No.: 2016-01, continued**  
**Area : Allowance for Doubtful Accounts**

	As of December 31,					
	2015	2014	2013	2012	2011	2010
Balance, beginning of year	\$ 3,417,963	\$ 4,214,265	\$ 4,083,262	\$ 3,503,641	\$ 3,195,114	\$ 3,195,114
Current year provisions	53,636	249,587	274,923	778,427	308,527	-
Written-off	<u>(929,387)</u>	<u>(1,045,889)</u>	<u>(143,920)</u>	<u>(198,806)</u>	<u>-</u>	<u>-</u>
Balance, end of year	<u>\$ 2,542,212</u>	<u>\$ 3,417,963</u>	<u>\$ 4,214,265</u>	<u>\$ 4,083,262</u>	<u>\$ 3,503,641</u>	<u>\$ 3,195,114</u>

**Cause:**

PNCC does not have formalized policies and procedures for estimating the amount of uncollectible accounts receivable to be recorded as an allowance for doubtful accounts.

**Effect:**

Uncollectable old accounts estimated at \$2.5 million or 73% are ageing in the receivable trial balance and are not written-off and removed from the general ledger and subsidiary ledger. The potential exists for inappropriate or fraudulent write-offs to occur and not be detected in a timely manner. Management may make significant decisions based on inaccurate information.

**Recommendation:**

PNCC management should formalize collection procedures over control of accounts receivable. These policies and procedures should provide guidance on recording, collecting, and writing off accounts receivable and returned checks. We recommend that past-due balances be reviewed monthly. When truly uncollectible accounts are identified, they should be written-off and removed from the books. This process, however, should not occur until all collection efforts are exhausted and the account is no longer worth pursuit.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2018

**SECTION II – FINDINGS ON INTERNAL CONTROL OVER FINANCIAL REPORTING**

**Finding No.: 2016-01, continued**

**Area : Allowance for Doubtful Accounts**

Auditee Response and Corrective Action Plan:

PNCC agrees with this Finding. The PNCC Board of Directors has adopted “Accounts Receivable Policy”. The Chief Financial Officer will work with Finance & Administration Department staff to prepare clear procedures for account write-off, procedures for account reconciliations and procedures for collections. Once procedures are implemented, CFO will ensure they are adhered to at all times.

Prior Year Status:

Corrective action has been taken. In March 2016, the Company formally implemented the collection procedure over control of account receivable, monthly evaluation of past due balances was regularly evaluated in any relation with account receivable. Set up an appropriate amount of allowance to cover for any bad debts. Written-off on account that it was truly identified uncollectible and removed from the books. This procedure will continue observed passing through and it was subject for periodic evaluation. This finding is considered resolved.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
**(A Component Unit of the Republic of Palau)**

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**Independent Auditor's Report on Compliance with  
Aspects of Contractual Agreements and Regulatory  
Requirements for Telecommunications Borrowers**

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**Year Ended December 31, 2018**



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH ASPECTS OF  
CONTRACTUAL AGREEMENTS AND REGULATORY REQUIREMENTS  
FOR TELECOMMUNICATIONS BORROWERS**

To the Board of Directors  
Palau National Communications Corporation:

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Palau National Communications Corporation (PNCC), a component unit of the Republic of Palau, which comprise the statement of net position as of December 31, 2018, and the related statement of revenues, expenses and changes in net position, and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated May 15, 2019. In accordance with *Government Auditing Standards*, we have also issued our report dated May 15, 2019, on our consideration of PNCC's internal control over financial reporting on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. No reports other than the reports referred above and our separate letter regarding recommendations concerning certain matters related to internal control, also dated May 15, 2019 related to our audit, have been furnished to management.

In connection with our audit, nothing came to our attention that caused us to believe that PNCC failed to comply with the terms, covenants, provisions, or conditions of their loan, grant, and security instruments as set forth in 7 CFR Part 1773, Policy on Audits of Rural Utilities Service Borrowers, Section 1773.33 and clarified in the RUS policy memorandum dated February 7, 2014, insofar as they relate to accounting matters as enumerated below. However, our audit was not directed primarily toward obtaining knowledge of noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding PNCC's noncompliance with above-referenced terms, covenants, provisions, or conditions of the contractual agreements and regulatory requirements, insofar as they relate to accounting matters. In connection with our audit, as except of the comments noted below, we noted no matters regarding PNCC's accounting and records to indicate that PNCC did not:

- Maintain adequate and effective accounting procedures;
- Utilize adequate and fair methods for accumulating and recording labor, material, and overhead costs, and the distribution of these costs to construction, retirement, and maintenance or other expense accounts;
- Reconcile continuing property records to the controlling general ledger plant accounts;
- Clear construction accounts and accrue depreciation on completed construction;
- Record and properly price the retirement of plant;

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- Seek approval of the sale, lease or transfer of capital assets and disposition of proceeds for the sale or lease of plant, material, or scrap;
- Maintain adequate control over materials and supplies.
- Prepare accurate and timely Financial and Operating Reports;
- Obtain written RUS approval to enter into any contract for the management, operation, or maintenance of the borrower's system in the contract covers all or substantially all of the telecommunication system;
- Disclose material related party transactions in the financial statements, in accordance with requirements for related parties in generally accepted accounting principles;
- Record depreciation in accordance with RUS requirements addressed in 7 CFR Part 1733.33(g); and
- Comply with the requirements for the detailed schedule of deferred debits and deferred credits; and
- Comply with the requirements for the detailed schedule of investments.

Our audit was made for the purpose of forming an opinion on the basic financial statements taken as a whole. At December 31, 2018, PNCC had no investments in subsidiary and affiliated companies that needed to be accounted for on either the cost or equity basis in accordance with the requirement of 7 CFR Part 1733.33(i).

\* \* \* \* \*

This report is intended solely for the information and use of the management of PNCC, the Board of Directors and the Rural Utilities Service and supplemental lenders and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.



**BURGER COMER MAGLIARI**  
Koror, Republic of Palau  
May 15, 2019

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Unresolved Prior Year Comments  
Year Ended December 31, 2018

**STATUS OF PRIOR YEAR FINDINGS RESULTS**

The status of unresolved prior year findings are disclose within the Schedule of Findings and Responses section of this report on page 58 through 64.