

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

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**FINANCIAL STATEMENTS  
AND  
INDEPENDENT AUDITOR'S REPORT**

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**Years Ended December 31, 2010 and 2009**

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

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December 31, 2010

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**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

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**FINANCIAL SECTION**

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**Years Ended December 31, 2010 and 2009**

J. Scott Magliari  
& COMPANY

CERTIFIED PUBLIC ACCOUNTANT

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**INDEPENDENT AUDITOR'S REPORT**

Board of Directors  
Palau National Communications Corporation:

I have audited the accompanying statements of net deficiency of the Palau National Communications Corporation (PNCC), a component unit of the Republic of Palau, as of December 31, 2010 and 2009 and the related statements of revenues, expenses and changes in net deficiency and cash flows for the years then ended. These financial statements are the responsibility of the PNCC's management. My responsibility is to express an opinion on these financial statements based on my audits.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the PNCC's internal control over financial reporting. Accordingly, I express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provide a reasonable basis for my opinion.

In my opinion, such financial statements present fairly, in all material respects, the financial position of PNCC as of December 31, 2010 and 2009, and its changes in net deficiency and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, I have also issued a report dated April 29, 2011, on my consideration of PNCC's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of my audit.

*The Management's Discussion and Analysis* on pages 3 through 8 is not a required part of the basic financial statements but is supplementary information required by the Government Accounting Standards Board (GASB). This supplementary information is the responsibility of the PNCC's management. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, I did not audit such information and express no opinion on it.

*J. Scott Maglian & Company*

Koror, Republic of Palau  
April 29, 2011

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Management's Discussion and Analysis  
December 31, 2010

This section of Palau National Communications Corporation's (PNCC) annual financial report presents the analysis of its financial performance during the fiscal year ended December 31, 2010. It is best to read it in conjunction with the financial statements, which follow this section.

**FINANCIAL HIGHLIGHTS**

PNCC's total assets decreased from \$31 million in 2009 to \$28.5 million in 2010, a decrease of \$2.5 million. The 9% net change in property, plant and equipment, net, due mainly to depreciation. Fixed assets of PNCC are depreciated at a rate of 10% based on approved formula. Total assets increased from \$30.8 million in 2008 to \$31 million in 2009 when PNCC acquired Earth Station, cellular antennas, repeaters, and cables from Chunghwa Telecom Company of Taiwan under the Satellite Transmission Enhancement Plan (STEP) and Mobile Network Improvement Plan (MNIP) projects. These projects contributed capital assets acquisitions of \$3.6 million in 2009.

PNCC's long-term debt: The balance of the long-term RUS Loan as of December 31, 2010 was \$28,450,860. PNCC continues its monthly loan payment of \$192,181. The 2009 net increase in long-term debt of 5% or \$1.7 million over the prior year was attributed by the capital assets acquisitions from STEP and MNIP projects with CHT of \$3.1 million (\$2.7 million in long term debt and \$.4 million in current portion of long-term debt) and loan repayment to RUS during the year.

Operating revenues increased by 8% from \$8.7 million in 2009 to \$9.4 million in 2010. The increase in sales is attributed a increases in cellular, palaunet and DTV services (See Table A).

Operating expenses increased by 6% from \$8.7 million in 2009 to \$9.2 million in 2010. Earnings from operations as of December 31, 2010 were \$183,564 compared to \$33,106 in 2009. The increase in operation expenses is attributed to increases in depreciation, plant specific operations, and customer operations.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Management's Discussion and Analysis  
December 31, 2010

**OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of this report presents the PNCC's financial statements as two components: basic financial statements, and the notes to financial statements.

Basic Financial Statements

The *Statements of Net Deficiency* includes all PNCC's assets and liabilities and provides information about the nature and amounts of investments in resources (assets) and the obligations to PNCC creditors (liabilities). Changes in net assets (deficit) over time may provide an indicator as to whether the financial position of the PNCC is improving or deteriorating.

	<u>2010</u>	<u>2009</u>	<u>2008</u>
Current assets	\$ 2,733,002	\$ 3,096,507	\$ 3,582,300
Noncurrent assets	3,907,330	3,929,592	3,928,843
Plant and equipment, net	<u>21,836,420</u>	<u>23,972,839</u>	<u>23,307,421</u>
Total assets	<u>28,476,752</u>	<u>30,998,938</u>	<u>30,818,564</u>
Current liabilities	1,819,637	1,860,403	1,443,198
Long-term liabilities	29,397,852	30,625,863	29,447,793
Customer deposits	<u>531,326</u>	<u>505,103</u>	<u>530,698</u>
Total liabilities	<u>31,748,815</u>	<u>32,991,369</u>	<u>31,421,689</u>
 Total net deficiency	 <u>\$ (3,272,063)</u>	 <u>\$ (1,992,431)</u>	 <u>\$ (603,125)</u>

The *Statements of Revenues, Expenses and Changes in Net Deficiency*, reports how net assets (deficit) have changed during the year. All of the current year's revenues and expenses are accounted for in the Statement of Revenues, Expenses and Changes in Net Deficiency. This Statement is a tool use to measure profitability and credit worthiness of PNCC.

	<u>2010</u>	<u>2009</u>	<u>2008</u>
Operating revenues	\$ 9,354,886	\$ 8,690,478	\$9,339,643
Operating expenses	<u>9,171,322</u>	<u>8,657,372</u>	<u>8,278,650</u>
Earnings from operations	183,564	33,106	1,060,993
Nonoperating income (expenses), net	<u>(1,463,196)</u>	<u>(1,422,412)</u>	<u>(1,396,521)</u>
 Change in net deficiency	 <u>\$ (1,279,632)</u>	 <u>\$ (1,389,306)</u>	 <u>\$ (335,528)</u>

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Management's Discussion and Analysis  
December 31, 2010

**OVERVIEW OF THE FINANCIAL STATEMENTS, CONTINUED**

Basic Financial Statements, Continued

The *Statement of Cash Flows* reports cash received, cash disbursements and net changes from operations, capital and related financing activities, noncapital financing activities, investing activities and the reconciliation of earnings from operations to net cash provided by operating activities. Changes in cash flows are consistent with operating and non-operating revenues and expenses referenced above in the discussion of Statement of Net Assets and Statements of Revenues, Expenses and Changes in Net Deficiency.

**Statements of Cash flows:**

	<u>2010</u>	<u>2009</u>	<u>2008</u>
Cash flows from operating activities	\$ 3,037,734	\$ 3,116,630	\$ 4,132,683
Cash flows from capital and related financing activities	(3,567,226)	(3,346,883)	(3,225,420)
Cash flows from noncapital financing activities		-	-
Cash flows from investing activities	<u>630</u>	<u>(338,501)</u>	<u>(197,155)</u>
Net change in cash	(528,862)	(568,754)	710,108
Cash at beginning of year	<u>1,141,660</u>	<u>1,710,414</u>	<u>1,000,306</u>
Cash at end of year	<u>\$ 612,798</u>	<u>\$ 1,141,660</u>	<u>\$ 1,710,414</u>
Reconciliation of earnings from operations to net cash provided by operating activities:			
Earnings from operations	\$ 183,564	\$ 33,106	\$ 1,060,993
Adjustments to reconcile earnings from operations to net cash provided by operating activities:			
Depreciation	3,013,918	2,937,478	2,972,861
Provision for doubtful accounts	-	310,108	222,589
Other income (expense), net	(43,674)	(65,430)	(46,592)
Increase in assets:	(159,441)	(39,092)	(308,695)
Increase (decrease) in liabilities	<u>43,367</u>	<u>(59,540)</u>	<u>231,527</u>
Net cash provided by operating activities	<u>\$ 3,037,734</u>	<u>\$ 3,116,630</u>	<u>\$ 4,132,683</u>

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Management's Discussion and Analysis  
December 31, 2010

**HIGHLIGHTS OF EVENTS AFFECTING ASSETS, LIABILITIES AND NET DEFICIENCY.**

During 2010, total assets decreased by \$2.5 million, and total liabilities decreased by \$1.2 million. Significant changes in account balances were:

- Cash decreased by \$529,000 due to high cost of satellite bandwidth fees to support internet services in Republic of Palau.
- Capital assets decreased by \$2.1 million due to current year depreciation expense net of current year additions.
- Long-term debt decreased by \$1.2 million primarily due to payments of principal.

Net deficiency increased by \$1.3 million. This was the result of a continuing losses incurred in 2010 in which total expenses exceeded total operating revenues by \$1.3 million.

**SCHEDULES OF OPERATING REVENUES AND EXPENSES**

The following tables provide comparative breakdown of operating revenues and expenses during the years 2010, 2009 and 2008:

**Table A : Revenue Breakdown**

<b>REVENUES</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>
Long distance	\$ 1,541,586	\$ 1,614,711	\$ 2,102,418
Cellular	2,894,006	2,621,751	2,751,678
Local	1,445,873	1,387,618	1,492,236
Palaunet	1,866,938	1,703,025	1,564,475
DTV	1,322,768	1,278,725	1,310,409
Miscellaneous	283,715	394,756	341,016
Provision for doubtful accounts	-	(310,108)	(222,589)
<b>TOTAL</b>	<b>\$ 9,354,886</b>	<b>\$ 8,690,478</b>	<b>\$ 9,339,643</b>

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Management's Discussion and Analysis  
December 31, 2010

**Table B : Operating Expenses Breakdown**

Functional expenses	2010	2009	2008
Depreciation	\$ 3,013,918	\$ 2,937,478	\$ 2,972,861
Plant specific operations	3,360,920	3,177,532	2,756,417
Corporate operations	1,225,889	1,235,011	1,273,561
Customer service operations	1,299,026	1,104,802	1,111,450
Plant non-specific operations	271,569	202,549	164,361
<b>TOTAL</b>	<b>\$ 9,171,322</b>	<b>\$ 8,657,372</b>	<b>\$ 8,278,650</b>

**Depreciation**

Depreciation expense increased from \$2.9 million in 2009 to \$3 million in 2010 based on established estimated useful lives and depreciation used by PNCC.

**HIGHLIGHTS OF PNCC'S STRATEGIC PLANS**

PNCC maintains a 5-Year Strategic Plan that seek to continue improvement of telecommunication services throughout Palau.

**Telephone**

Fixed Line service area constitutes 72% of operating expenses while contributing only 37% to total revenues. Plans are in place to optimize revenue opportunities including bundling of service, increase long distance revenues and minimize expenses. Negotiations are continuing with providers to reduce satellite capacity costs which would result in reduction of telephony associated costs.

**GSM Mobile Service**

The Service Level Agreement (SLA) with Chunghwa Telecom Company of Taiwan has resulted in expanded GSM coverage in Babeldaob and throughout the Republic of Palau. GSM mobile service has continued to increase in revenues since 2005 when PNCC switched from an analog to digital system. GSM mobile service contributes approximately 35% to total revenues and constitutes only 8% of the total operating expenses.

Plans are in place to continue expansion of service coverage in Babeldaob, particularly on Compact Road. Additional GSM services and features including international roaming, General Packet Radio Services (GPRS), load sharing and others are under testing and should become operational in the near future.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Management's Discussion and Analysis  
December 31, 2010

**HIGHLIGHTS OF PNCC'S STRATEGIC PLANS, CONTINUED**

**Internet**

Presently, PNCC pays on average \$2,800 a month for 1 mega-bite of satellite bandwidth to support internet service in Palau. This very high cost of bandwidth limits customer ability to subscribe for this service. Negotiations with bandwidth providers are continuing in efforts to reduce costs and to enable PNCC to offer this service at affordable rates to all customers.

PNCC is looking into possibilities of submarine fiber optic cable to connect Palau to the rest of the world. A sub-optic cable will require tremendous amount of upfront capital investment, but this investment would open all sorts of opportunities to PNCC and to the Republic of Palau. Physical cable connection between Palau and outside world will eliminate the need for costly satellite bandwidth.

**Digital Television (DTV)**

Much improvement has gone into cable TV service in Palau. In 2006, PNCC switched from analog to a complete digital system. This new system has enabled PNCC to offer much better quality and varied programs.

Plans are in place to offer more added value services including Near-Video On Demand (NVOD), Pay-Per View (PPV), and video games which are all possible with the digital system.

A sub-optic cable connection to outside world will enable PNCC to access more programs from different sources including those from the United States.

**CONTACTING PNCC'S FINANCIAL MANAGEMENT**

This financial report is designed to provide a general overview of PNCC's finances and to demonstrate PNCC's transparency and accountability for the money it receives. The Management's Discussion and Analysis for the year ended December 31, 2010 is set forth in the report on the audit of PNCC. The discussion and analysis explains the major factors impacting the 2010 financial statements. If you have questions or need additional information, please contact the Chief Financial Officer at the Palau National Communications Corporation, P.O. Box 99, Koror, Republic of Palau 96940, or e-mail [leot@palaunet.com](mailto:leot@palaunet.com) or call 587-9000.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Statements of Net Deficiency  
December 31, 2010 and 2009

	<u>ASSETS</u>	
	<u>2010</u>	<u>2009</u>
Current assets:		
Cash (Notes 2, 3 and 6)	\$ 612,798	\$ 1,141,660
Time certificate of deposit (Notes 2, 3 and 6)	625,459	619,015
Receivables: (Notes 2 and 6)		
Trade	3,814,873	3,505,282
Related party (Note 5)	270,953	198,037
Carrier, net	187,417	405,415
Other receivable	52,481	51,224
Allowance for doubtful accounts (Note 2)	(3,195,114)	(3,195,114)
Total receivables, net	<u>1,130,610</u>	<u>964,844</u>
Inventories (Notes 2 and 6)	<u>306,052</u>	<u>333,168</u>
Prepaid expenses	<u>58,083</u>	<u>37,820</u>
Total current assets	2,733,002	3,096,507
Restricted cash and cash equivalents (Notes 2, 3 and 6)	3,855,830	3,878,620
Other noncurrent assets	51,500	50,972
Property, plant and equipment, net (Notes 2, 4, 6 and 7)	<u>21,836,420</u>	<u>23,972,839</u>
	<u>\$ 28,476,752</u>	<u>\$ 30,998,938</u>
	<u>LIABILITIES AND NET DEFICIENCY</u>	
Current liabilities:		
Accounts payable	\$ 5,645	\$ 38,863
Accrued expenses (Note 2)	446,992	349,232
Deferred revenues (Note 2)	40,966	88,364
Current portion of long-term debt (Note 6)	<u>1,326,034</u>	<u>1,383,944</u>
Total current liabilities	<u>1,819,637</u>	<u>1,860,403</u>
Note payable, net of current portion (Note 6)	29,397,852	30,625,863
Customer deposits (Note 2)	<u>531,326</u>	<u>505,103</u>
Total long-term liabilities	<u>29,929,178</u>	<u>31,130,966</u>
Total liabilities	<u>31,748,815</u>	<u>32,991,369</u>
Commitments and contingencies (Note 7)		
Net deficiency (Note 2):		
Invested in capital assets, net of related debt	(8,887,466)	(8,036,968)
Restricted - nonexpendable	3,855,830	3,878,620
Unrestricted	<u>1,759,573</u>	<u>2,165,917</u>
Total net deficiency	<u>(3,272,063)</u>	<u>(1,992,431)</u>
	<u>\$ 28,476,752</u>	<u>\$ 30,998,938</u>

See accompanying notes to financial statements.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Statements of Revenues, Expenses and Changes in Net Deficiency  
Years Ended December 31, 2010 and 2009

	<u>2010</u>	<u>2009</u>
Operating revenues (Note 6):		
Cellular	\$ 2,894,006	\$ 2,621,751
Long distance	1,541,586	1,614,711
Palaunet	1,866,938	1,703,025
Local	1,445,873	1,387,618
Digital television	1,322,768	1,278,725
Miscellaneous	283,715	394,756
Provision for doubtful accounts	<u>-</u>	<u>(310,108)</u>
Total operating revenues	<u>9,354,886</u>	<u>8,690,478</u>
Operating expenses:		
Depreciation	3,013,918	2,937,478
Plant specific operations	3,360,920	3,177,532
Corporate operations	1,225,889	1,154,319
Customer service operations	1,299,026	1,104,802
Plant non-specific operations	<u>271,569</u>	<u>283,241</u>
Total operating expenses	<u>9,171,322</u>	<u>8,657,372</u>
Earnings from operations	<u>183,564</u>	<u>33,106</u>
Nonoperating income (expenses):		
Interest income	7,073	15,475
Interest (expense)	(1,426,595)	(1,372,457)
Other expense, net	<u>(43,674)</u>	<u>(65,430)</u>
Total nonoperating income (expenses), net	<u>(1,463,196)</u>	<u>(1,422,412)</u>
Change in net deficiency	(1,279,632)	(1,389,306)
Net deficiency at beginning of year	<u>(1,992,431)</u>	<u>(603,125)</u>
Net deficiency at end of year	<u>\$ (3,272,063)</u>	<u>\$ (1,992,431)</u>

See accompanying notes to financial statements.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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Statements of Cash Flows  
Years Ended December 31, 2010 and 2009

	2010	2009
Cash flows from operating activities:		
Cash received from customers	\$ 9,123,743	\$ 8,802,242
Cash payments to suppliers for goods and services	(3,919,502)	(3,585,472)
Cash payments to employees	(2,166,507)	(2,100,140)
Net cash provided by operating activities	3,037,734	3,116,630
Cash flows from capital and related financing activities:		
Additions to property, plant and equipment	(877,499)	(3,602,896)
Withdrawals (additions) to restricted cash equivalents	22,790	(750)
Interest paid	(1,426,595)	(1,372,457)
Additions to (repayment of) long-term note payable, net	(1,285,921)	1,629,221
Net cash used for capital and related financing activities	(3,567,225)	(3,346,882)
Cash flows from investing activities:		
Interest income	7,073	15,475
Increase in time certificate of deposits	(6,444)	(353,977)
Net cash used for investing activities	629	(338,502)
Net decrease in cash	(528,862)	(568,754)
Cash at beginning of year	1,141,660	1,710,414
Cash at end of year	\$ 612,798	\$ 1,141,660

See accompanying notes to financial statements.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Statements of Cash Flows, Continued  
Years Ended December 31, 2010 and 2009

	2010	2009
Reconciliation of earnings from operations to net cash provided by operating activities:		
Earnings from operations	\$ 183,564	\$ 33,106
Adjustments to reconcile earnings from operations to net cash provided by operating activities:		
Depreciation	3,013,918	2,937,478
Provision for doubtful accounts	-	310,108
Loss on retirement of equipment	9,215	-
Other expense, net	(52,889)	(65,430)
(Increase) decrease in assets:		
Receivables:		
Trade	(309,591)	(257,587)
Related party	(72,916)	109,760
Carriers, net	217,998	(13,121)
Other receivable	(1,257)	8,265
Inventories	27,116	50,647
Prepaid expenses	(20,263)	62,944
Other noncurrent assets	(528)	-
Increase (decrease) in liabilities:		
Accounts payable	(33,218)	(15,421)
Accrued expenses	97,760	(63,888)
Customer deposits	26,222	(25,594)
Deferred revenues	(47,397)	45,363
Net cash provided by operating activities	\$ 3,037,734	\$ 3,116,630
Supplemental schedule of noncash investing and financing transactions:		
Additions to property, plant and equipment financed with long-term debt with the contractor, net of discount on notes payable of \$504,891.	\$ -	\$ 2,562,939
Interest paid	\$ 1,426,595	\$ 1,372,457

See accompanying notes to financial statements.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Notes to Financial Statements  
December 31, 2010 and 2009

(1) Organization

Palau National Communications Corporation (PNCC), a component unit of the Republic of Palau (ROP), was created on August 23, 1982, under the provisions of the Republic of Palau Public Law (RPPL) 1-40. The law created a wholly owned government corporation managed by five (5) Board of Directors appointed by the President of the ROP, with the advice and consent of the Senate of the Olbiil Era Kelulau (ROP National Congress).

The primary purpose of PNCC is to establish and operate communications services as a communication common carrier within the ROP. PNCC conducts its operations on land and in buildings provided by the National Government of the ROP. PNCC has four divisions: PNCC, PNCC Wireless (Wireless), Digital Cable Television (DTV) formerly known as Island Cable Television (ICTV), and Palaunet, which provides local and long distance telephone services, cellular telecommunications services and equipment, digital cable television services, and internet services, respectively, within the ROP.

(2) Summary of Significant Accounting Policies

The accounting policies of PNCC conform to accounting principles generally accepted in the United States of America as applicable to governmental entities, specifically propriety funds. The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

A. Basis of Presentation

The financial statements of PNCC have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental entities. Government Accounting Standards Board (GASB) Statement No. 20, *Accounting and Financial Reporting for Proprietary and Other Governmental Entities that Use Proprietary Fund Accounting*, requires that proprietary activities apply all applicable GASB pronouncements as well as Statements and Interpretations issued by the Financial Accounting Standards Board (FASB), Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedures issued on or before November 30, 1989.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Notes to Financial Statements  
December 31, 2010 and 2009

(2) Summary of Significant Accounting Policies, Continued

B. Basis of Presentation, Continued

PNCC implemented GASB Statement No. 34, *Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Government as amended by GASB Statement No. 37, Basic Financial Statements and Management’s Discussion and Analysis for State and Local Governments: Omnibus* and GASB Statement No. 38, *Certain Financial Statement Note Disclosures*. PNCC follows the business-type activities requirements of GASB Statement No. 34. This approach requires the following components of PNCC’s financial statements:

- Management’s discussion and analysis
- Basic financial statements, including a statement of net assets (deficiency), statement of revenues, expenses and changes in net assets (deficiency) and a statement of cash flows using the direct method; and
- Notes to financial statements

GASB Statement No. 34 established standards for external financial reporting and requires that resources be classified for accounting and reporting purposes into the following three net asset categories:

*Invested in capital assets, net of related debt:*

Capital assets net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvements of those assets.

*Restricted net assets:*

*Nonexpendable:* Net assets subject to externally imposed stipulations that require PNCC to maintain them permanently.

*Expendable:* Net assets whose use by PNCC is subject to externally imposed stipulations that can be fulfilled by actions of PNCC pursuant to those stipulations or release of those stipulations by the passage of time.

Assets that have been assigned as collateral for the Rural Utilities Service (RUS) loan are classified as restricted.

*Unrestricted:*

Net assets are not subject to externally imposed stipulations. Unrestricted net assets may be designated for specific purposes by action of the Board of Directors or may otherwise be limited by contractual agreements with outside parties.

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(2) Summary of Significant Accounting Policies, Continued

C. Measurement Focus and Basis of Accounting

Basis of accounting refers to the timing of recognition, that is, when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The accrual basis of accounting is utilized by propriety funds. Under the accrual method, revenues are recorded when earned and expenses recorded at the time liabilities are incurred. The accrual basis of accounting is used by PNCC.

PNCC maintains a chart of accounts in accordance with the Uniform System of Accounts for telephone companies of the United States of America Federal Communication Commission's Rules, and in conformity with accounting principles generally accepted in the United States of America (GAAP).

D. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Material estimates that are particularly susceptible to significant change relate to the determination of the allowance for uncollectible accounts receivable, and management estimate of depreciation expense which is based on estimated useful lives of the respective assets. The allowance for uncollectible accounts receivable is determined based on management estimates. While management believes the amount is adequate, the ultimate uncollectible balance may differ from the amounts provided.

F. Budget

In accordance with the ROP Code, the Board of Directors of PNCC adopts an annual budget on a proprietary fund basis and is used as a management tool throughout the accounting cycle. All operating and capital expenditures and revenue are identified in the budgeting process. Budgets are not legally adopted nor legally required for financial statement presentation. However, no later than sixty days (60 days) before the budget's effective date (November 1), it is presented to the Olbiil Era Kelulau (OEK) for its review and comments. Pursuant to regulation of the ROP, after PNCC has repaid the RUS loan, PNCC is required to submit a detailed and itemized budget to the OEK for its approval no later than 60 days before it is to take effect.

Throughout the fiscal year, PNCC monitors and evaluates expenditure levels and patterns. The Board of Directors may authorize revisions to the budget based on the availability of financial resources. Formal budget revisions are authorized in the same manner as original budget submissions.

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(2) Summary of Significant Accounting Policies, Continued

F. Budget, Continued

The supplementary information in the Management Discussion and Analysis in pages 3 to 8 includes PNCC's analysis of the significant variations and major factors impacting the 2010 and prior years within its five year strategic plan and the currently known reasons for those significant variations that PNCC expects to affect its liquidity or ability to provide future services.

G. New Accounting Standards

In February 2009, GASB issued Statement No. 54, *Fund Balance Reporting and Government Fund Type Definitions*. This Statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. The provisions of this Statement are effective for periods beginning after June 15, 2010. Management believes that the implementation of this Statement will not have a material effect on the accompanying financial statements of PNCC.

In March 2009, GASB issued Statement No. 55, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. This Statement is to improve financial reporting by contributing to the GASB efforts to codify all generally accepted accounting principles (GAAP) for State and Local governments so that they derive from a single source. This Statement is effective upon issuance. Management believes that the implementation of this Statement does not materially affect the accompanying financial statements.

In March 2009, GASB issued Statement No. 56, *Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards*. This Statement incorporates accounting and financial reporting guidance previously only contained in the American Institute of Certified Public Accountants (AICPA) auditing literature into the GASB's accounting and financial reporting literature for State and Local governments, and addresses three issues from the AICPA's literature – related party transactions, going concern considerations and subsequent events. This Statement is effective upon issuance. Management believes that the implementation of this Statement does not materially affect the accompanying financial statements.

In December 2009, GASB issued Statement No. 58, *Accounting and Financial Reporting for Chapter 9 Bankruptcies*, which provides accounting and financial reporting guidance for governments that have petitioned for protection from creditors by filing for bankruptcy under Chapter 9 of the United States Bankruptcy Code. This Statement is effective beginning after June 15, 2009 with retroactive application for all periods presented during which a government was in bankruptcy. The implementation of this Statement did not have a material effect on the accompanying financial statements of the PNCC.

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(2) Summary of Significant Accounting Policies, Continued

G. New Accounting Standards, continued

In June 2010, GASB issued Statement No. 59, *Financial Instruments Omnibus*. The Statement updates and improves existing standards regarding financial reporting of certain financial instruments and external pools. The Statement is effective for financial statements prepared by state and local governments for periods beginning after June 15, 2010, with earlier application encouraged. The implementation of this Statement did not have a material effect on the accompanying financial statements of the PNCC.

In November 2010, GASB issued Statement No. 61, *The Financial Reporting Entity: Omnibus* –an amendment of GASB Statements No. 14 and 34. The objective of this Statement is to improve financial reporting for a governmental financial reporting entity. The requirements of Statement No. 14 *The Financial Reporting Entity*, and the related financial reporting requirements of Statement No. 34, *Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments* were amended to better meet user needs and to address reporting entity issues that have been arisen since the issuance of those Statements. The provisions of this Statement are effective for financials statements for periods beginning after June 15, 2012. Earlier application is encouraged. Management believes that the implementation of this Statement will not have a material effect on the accompanying financial statements of PNCC.

In December 2010, GASB issued Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. The objective of this Statement is to incorporate into the GASB’s authoritative literature certain accounting and financial reporting guidance that is included in the pronouncements issued on before November 30, 1989, which does not conflict with or contradict GASB pronouncements:

1. Financial Accounting Standards Board (FASB) Statements and Interpretations.
2. Accounting Principles Board Opinions.
3. Accounting Research Bulletins of the American Institute of Certified Public Accountants’ (AICPA) Committee on Accounting Procedure.

Hereinafter, the pronouncements collectively are referred to as the “FASB and AICPA pronouncements.”

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(2) Summary of Significant Accounting Policies, Continued

G. New Accounting Standards, continued

This Statement also supersedes Statement No. 20, *Accounting and Financial Reporting for Propriety Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, thereby eliminating the election provided in paragraph 7 of that Statement for enterprise funds and business-type activities to apply post-November 30, 1989 FASB Statements and Interpretations that do not conflict with or contradict GASB pronouncements. However, those entities can continue to apply, as other accounting literature, post-November 30, 1989 FASB pronouncements that do not conflict with or contradict GASB pronouncements, including this Statement. The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2011. Earlier application is encouraged. The provisions of this Statement generally are required to be retroactive application for all periods presented. Management believes that the implementation of this Statement will not have a material effect on the accompanying financial statements of PNCC.

H. Assets, Liabilities and Net Deficiency

*Cash and Time Certificates of Deposit*

Cash includes cash on hand and cash in checking and savings accounts. Deposits maintained in time certificates of deposit with original maturity dates greater than three months are separately classified in the Statements of Net Deficiency.

*Restricted Cash and Cash Equivalents*

Restricted cash and cash equivalents, including amounts restricted for repayment of debt owed to Rural Utilities Service (RUS), amounts restricted for contracts approved by the RUS and RUS revenues, are separately classified in the Statements of Net Deficiency.

*Receivables and Allowance for Doubtful Accounts*

PNCC grants credit, on an unsecured basis to individuals, businesses and governmental entities that are situated in the Republic of Palau, the United States of America, Japan and the Territory of Guam.

The allowance for doubtful accounts is stated at an amount which management believes will be adequate to absorb possible losses on accounts receivable that may become uncollectible based on evaluations of the collectability of these accounts and prior collection experience. The allowance is established through a provision for uncollectible receivables charged to expense.

*Inventories*

Inventories comprise telecommunication equipments, parts and cables and are stated at the lower of cost (average cost method) or market.

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(2) Summary of Significant Accounting Policies, Continued

H. Assets, Liabilities and Net Deficiency, Continued

*Property, Plant and Equipment*

Property, plant and equipment are stated at cost less accumulated depreciation and any impairment in value. Depreciation expense is provided using the straight-line method over the estimated useful lives of the respective assets. Major improvements and betterments which increase the usefulness and efficiency or prolong the life of the asset are capitalized, while the costs of maintenance and repairs, including the cost of replacing minor items not constituting substantial betterments, are charged to expense as these costs are incurred.

Depreciation expense for all property, plant and equipment is provided for on the straight-line basis over the following estimated useful lives:

	<u>Estimated Useful Lives</u>
Telecommunications equipment	5 - 25 years
Central office equipment	3 - 17 years
Building and general support equipment	3 - 30 years
Cable television equipment	2 - 20 years
Wireless equipment	3 - 15 years

*Compensated Absences*

Compensated absences are those absences for which employees will be paid, such as annual vacation leave and health (sick) leave. PNCC recognizes all vested vacation leave benefits accrued by its employees when earned. Employees are credited annual leave with pay of 80, 120, and 160 hours per year depending upon their length of service with PNCC. An employee cannot carry-over to the following calendar year accumulated annual vacation leave in excess of 80 hours for 5 to 9 years of service, and 120 hours for employees with over 10 years of service. However, carry-over of additional annual leave may be allowed upon request and approval by the Management when it is determined to be in the interest of PNCC.

At December 31, 2010 and 2009, accrued annual leave totaled \$88,721 and \$81,209, respectively, and is reported in the Statements of Net Deficiency as a component of accrued expenses. At December 31, 2010 and 2009, all compensated absences are current.

For the years ended December 31, 2010 and 2009, annual vacation leave taken totaled \$90,045 and \$82,625, respectively and is reported in the Statement of Revenues, Expenses and Changes in Net Deficiency. No liability is recorded for non-vesting accumulating rights to receive health or sick pay benefits.

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(2) Summary of Significant Accounting Policies, Continued

H. Assets, Liabilities and Net Deficiency, Continued

*Deferred revenues*

Deferred revenues consist of prepaid long distance sales which actual traffic minutes were processed after the reporting period. At December 31, 2010 and 2009, deferred revenues were \$40,966 and \$88,364, respectively.

*Customer deposits*

Customer deposits consist of subscriber deposits, installation fees and amounts received for related services and subscriptions to be provided in future periods. At December 31, 2010 and 2009, customer deposits were \$531,326 and \$505,103, respectively.

*Advertising Costs*

Advertising costs are expensed as incurred. At December 31, 2010 and 2009, advertising costs totaled \$29,390 and \$41,572, respectively, and is included as a component of customer operations expense reported in the Statements of Revenues, Expenses and Changes in Net Deficiency.

*Retirement Plan*

*Republic of Palau Civil Service Pension Trust Fund*

PNCC contributes to the Palau Civil Service Pension Trust Fund (the Fund), a defined benefit, cost-sharing, multi-employer pension plan established and administered by the Republic of Palau.

The Fund provides retirement, security and other benefits to employees, and their spouses and dependents of the Republic of Palau, Republic of Palau State Governments and Republic of Palau agencies, funds and public corporations, which are paid monthly and are two percent (2%) of each member's average monthly salary. Normal benefits are the credited total service up to a maximum of thirty years total service. Generally, benefits vest after three years of credited service. Members, who retire at or after age 60, or with 25 years of vesting service, are entitled to retirement benefits. RPPL 2-26 is the authority under which benefit provisions are established. Member contribution rates are established by RPPL 2-26 at six percent (6%) of total payroll and matched dollar-for-dollar by the employer. For the years ended December 31, 2010 and 2009 amounts contributed to the Fund by PNCC totaled \$94,708 and \$93,397, respectively, and is include in the functional expenses and allocated between plant specific operations, corporate operations, customer service operations, and plant non-specific operations reported in the Statements of Revenues, Expenses and Changes in Net Deficiency.

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(2) Summary of Significant Accounting Policies, Continued

H. Assets, Liabilities and Net Deficiency, Continued

*Retirement Plan, Continued*

*Republic of Palau Civil Service Pension Trust Fund, Continued*

Under the provisions of RPPL 2-26, the Fund's Board of Trustees adopted a Trust Fund Operation Plan which has the force and effect of law and which sets forth the procedures for the administration and coverage of the Plan. Amendments to the Plan are subject to the requirements of Title 6 of the Palau National Code. PNCC's payroll for fiscal years 2010 and 2009 was covered in total by the Fund's pension plan. The Fund utilizes the actuarial cost method termed "agreement cost method" with actuarial assumptions used to compute the pension benefit obligation as follows: (a) a rate of return of 8.5% per year on the investment of present and future assets, (b) a 3% increase in employee salaries until retirement; and (c) members are assumed to retire at their normal retirement date. The pension benefit obligation, which is the actuarial present value of credited projected benefits, is a standardized disclosure measure of the present value of pension benefits, adjusted for the effects of projected salary increases and any step-rate benefits, estimated to be payable in the future as a result of employment service to date. The measure is intended to assist users to evaluate the Fund's funding status on a going-concern basis, and evaluate progress made in accumulating adequate assets to pay benefits when due.

The Fund's October 1, 2009 actuarial valuation issued in August 2010 determined the unfunded pension benefit obligation as follows:

Present value of accrued benefits as of October 1, 2009:

Participants in pay status	\$ 47,666,805
Active Participants	56,060,970
Inactive Participants with vested deferred benefits	<u>1,779,610</u>
Total pension benefit obligation	105,507,385
Less net assets available for benefits, at market value	<u>41,254,319</u>
Unfunded benefit obligation	<u>\$ 64,253,066</u>
Funded Ratio as of 10/1/2009 (ratio of assets to liabilities)	<u>39.1%</u>

The actuarial valuation did not provide a breakdown of actuarial present value of vested and non-vested accumulated plan benefits by sponsor or net assets available for benefits by sponsor. The amount of the unfunded liability that the Fund, and therefore, PNCC, may be liable for, has not been determined and is not included as a liability in the accompanying Statements of Net Deficiency.

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(2) Summary of Significant Accounting Policies, Continued

H. Assets, Liabilities and Net Deficiency, Continued

*Medical and Life Insurance Benefit*

In April 2010, the Republic of Palau (ROP) enacted RPPL No. 8-14 "The National Healthcare Financing Act". The law requires each resident in the Republic of Palau to have coverage for healthcare costs. The law establishes a national Medical Savings Fund, and a Health Insurance System in the ROP.

In October 2010, in compliance to the requirement of RPPL 8-14, PNCC, began withholding amounts from its employees a rate of 2.5% of employee gross earnings each pay period, with a matching employer share (5% for a combined contribution) for remittance to ROP Social Security Administration who administer the Medical Savings Fund and Palau Health Insurance. At December 31, 2010, the liability to the Social Security Administration for the Healthcare Fund was \$19,769 and is included as a component of accrued expenses in the Statements of Net Deficiency.

*Taxes*

Based on the enactment of RPPL 1-40, PNCC is exempt from all national and state non-payroll taxes or fees.

*Operating and Non-operating Revenues and Expenses*

PNCC's Statements of Revenues, Expenses and Changes in Net Deficiency distinguishes between operating and non-operating revenues and expenses. Operating revenues and expenses result from exchange transactions associated directly from the operation and maintenance of telecommunication services and equipment, cellular telecommunication operations, DTV operations, and palaunet operation services. Nonexchange revenues and expenses results from nonrecurring income and costs such as interest income and expense are reported as non-operating revenues.

*Net assets (deficiency)*

Net assets represent the residual interest in PNCC's assets after liabilities while net deficit/deficiency represents the excess liability over assets. Net assets deficit consist of three sections: invested in capital assets, net of related debt; restricted expendable and nonexpendable; and unrestricted. Net assets invested in capital assets, net of related debt include capital assets, restricted and unrestricted, net of accumulated depreciate, reduced by outstanding debt net of debt service reserve. Net assets are reported as restricted when constraints are imposed by third parties or enabling legislation. At December 31, 2010 and 2009, PNCC has net deficiency totaling \$3,272,063 and \$1,992,431, respectively.

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(3) Cash and Cash Equivalents

GASB Statement No. 3 previously required government entities to present deposit risks as follows:

Category 1 – Deposits that are federally insured or collateralized with securities held by PNCC or its agents in PNCC’s name.

Category 2 – Deposits that are uninsured but are fully collateralized with securities held by the pledging financial institution’s trust department or agent in PNCC’s name; or

Category 3 – Deposits that are collateralized with securities held by the pledging institution’s trust department or agent but not in PNCC’s name and non-collateralized deposit.

GASB Statement No. 40 amended GASB Statement No. 3 to in effect eliminate disclosures for deposits falling under Categories 1 and 2 but retained disclosures for deposits under Category 3 that have exposure to custodial risk. Custodial credit risk is the risk that in the event of a bank failure, PNCC’s deposits may not be recovered. Such deposits are not covered by depository insurance and are either uncollateralized with securities held by the pledging financial institution or held by the pledging financial institution but not in the depositor-government’s name. PNCC’s does not have a deposit policy for custodial credit risk.

For credit risk associated to deposits, there is the risk that in the event of a bank failure, the PNCC’s deposits may not be returned to it. At December 31, 2010 and 2009, the carrying amounts of the PNCC’s total cash and cash equivalents were \$5,094,087 and \$5,639,295, respectively, and the corresponding bank balances were \$5,094,087 and \$5,195,640, respectively, which are maintained in financial institutions subject to Federal Deposit Insurance Corporation (FDIC). From these deposits, \$758,153 in 2010 and \$750,000 in 2009 were subject to coverage by FDIC with the remaining balance exceeding insurable limits. PNCC does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. At December 31, 2010 and 2009, management believes it is not exposed to any significant credit risk on its deposits.

Restricted Cash and Cash Equivalents

Restricted cash and cash equivalents consist of reserve for promissory note and amounts restricted for repayment of debt owed to Rural Utilities Service which is further disclosed in Note 6. Restricted cash and cash equivalents at December 31, 2010 and 2009 are as follows:

	<u>2010</u>	<u>2009</u>
Amount restricted for repayment of debt owed to the Rural Utilities Service	\$ 223,440	\$ 246,479
Rural Utilities Service promissory note reserve	<u>3,632,390</u>	<u>3,632,141</u>
Total restricted cash and cash equivalents	<u>\$ 3,855,830</u>	<u>\$ 3,878,620</u>

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(3) Cash and Cash Equivalents, Continued

Pursuant to Section 22 of the Pledge of Assets and Agreement to Create Trust (Rural Electrification Administration "REA" Loan Agreement), PNCC is required maintain a funded reserve in such amount that the balance of the funds covered by the First Note shall no time be less than the outstanding principal and unpaid interest of the First Note. The reserve shall be maintained in accordance with a plan submitted to and approved in writing by the Administrator of REA (now the Rural Utilities Service or "RUS"). The balance of the reserve shall comply with this section no later than one year from the date of this first advance of funds covered by the First Note. Thereafter, PNCC must maintain such compliance continuously. Assets held in the reserve must be held by a bank or institution or other depository whose funds are insured by the Federal government and shall consist of (a) Federal government securities held in PNCC's name; (b) other securities by an institution whose senior unsecured debt obligations are rated in any of the top three categories by a nationally recognized rating organization; or (c) cash. The above restricted amounts totaling \$3,855,830 and \$3,878,620 as of December 31, 2010 and 2009, respectively, consist of time certificates of deposits and U.S. Treasury Bills in the name of PNCC and held by the Bank of New York Melon. The management of PNCC believes that it is compliance with restrictions stated herein as of December 31, 2010 and 2009.

(4) Property, Plant and Equipment

Summarized below are PNCC's property, plant and equipment for the years ended December 31, 2010 and 2009.

December 31, 2010:

	Balance at December 31, 2009	Additions	Transfers/ Retirements	Balance December 31, 2010
Telecommunications equipment	\$ 26,627,531	\$ 216,632	\$ 28,152	\$ 26,816,011
Central office equipment	13,503,148	246,747	-	13,749,895
General support equipment	11,528,462	130,904	35,267	11,624,099
Cable television equipment	2,667,853	267,371	70,427	2,864,797
Wireless equipment	<u>5,023,083</u>	<u>23,724</u>	<u>11,300</u>	<u>5,035,507</u>
	59,350,077	885,378	145,146	60,090,309
Less accumulated depreciation	<u>35,554,625</u>	<u>3,013,918</u>	<u>135,931</u>	<u>38,432,612</u>
	23,795,452	(2,128,540)	9,215	21,657,697
Construction in progress	<u>177,387</u>	<u>862,474</u>	<u>861,138</u>	<u>178,723</u>
	<u>\$23,972,839</u>	<u>\$(1,266,066)</u>	<u>\$ 870,353</u>	<u>\$21,836,420</u>

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(4) Property, Plant and Equipment, Continued

December 31, 2009:

	Balance at December 31, 2008	Additions	Transfers/ Retirements	Balance December 31, 2009
Telecommunications equipment	\$ 26,264,824	\$ 362,707	\$ -	\$ 26,627,531
Central office equipment	12,300,702	1,561,949	359,503	13,503,148
General support equipment	11,489,492	120,539	81,569	11,528,462
Cable television equipment	2,505,084	163,852	1,083	2,667,853
Wireless equipment	3,600,671	1,422,412	-	5,023,083
	56,160,773	3,631,459	442,155	59,350,077
Less accumulated depreciation	33,059,302	2,937,478	442,155	35,554,625
	23,101,471	693,981	-	23,795,452
Construction in progress	205,950	1,047,392	1,075,955	177,387
	<u>\$23,307,421</u>	<u>\$ 1,741,373</u>	<u>\$ 1,075,955</u>	<u>\$23,972,839</u>

Additions to plant and equipment for 2010 and 2009:

	2010	2009
Construction in progress	\$ 862,474	\$1,047,392
Equipment	885,378	3,631,459
Less: Transfer and retirement loss	(870,353)	(1,075,955)
	<u>\$ 877,499</u>	<u>\$3,602,896</u>

Depreciation expense for the years ended December 31, 2010 and 2009 was \$3,013,918 and \$2,937,478, respectively, and is reported in the Statements of Revenues, Expenses and Changes in Net Deficiency.

(5) Related Party Transactions

In the ordinary course of business, PNCC provides local and long distance telephone services, cellular telecommunications services and equipment, digital cable television services, and internet services, to the National government of the Republic of Palau and its component units. These services are provided at the same service rates and delinquent fees charged to all third-party customers. As of December 31, 2010 and 2009, amounts due from the Republic of Palau and its component units totaled \$270,953 and \$198,037, respectively.

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(6) Long-term debt

Long-term debt as of December 31, 2010 and 2009 are summarized below:

	2010	2009
Mortgage note payable to Rural Utilities Services (RUS) at 4.59% per annum payable in monthly installments of \$192,181 and due October 2029. The note is collateralized by substantially all PNCC's assets and a pledge of its revenues.	\$28,450,860	\$29,446,868
Note payable to Chunghwa Telecom Company in monthly installments of \$34,087, non-interest bearing (discounted at imputed interest rate at 4.9% per annum, \$385,761 at December 31, 2010 and \$504,891 at December 31, 2009) due in July 2017, secured by earth station and ground common equipment.	<u>2,273,026</u>	<u>2,562,939</u>
Total debt	30,723,886	32,009,807
Less current portion	<u>1,326,034</u>	<u>1,383,944</u>
Long-term debt, net of current portion	<u><u>\$29,397,852</u></u>	<u><u>\$30,625,863</u></u>

*RUS Mortgage Note*

The original RUS note of \$39,143,000 approved in 1992 was unconditionally guaranteed by ROP, stipulates that ROP will make debt service payments to RUS in the event of default. On April 8, 2009, RUS approved the request of PNCC to rescind the remaining balance of \$395,047 of the mortgage note which had not been advanced. The RUS Mortgage and Security Agreement sets out certain financial ratios that must be met before a dividend can be declared. If these ratios are not met, dividends may only be declared with a written approval of RUS.

The management of PNCC believes it is in compliance with the RUS mortgage loan covenants at December 31, 2010 and 2009.

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(6) Long-term debt, Continued

Future minimum principal and interest payments for RUS mortgage note for the years ended December 31, are as follows:

<u>Year ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2011	\$ 1,021,591	\$ 1,284,580	\$ 2,306,171
2012	1,069,482	1,236,690	2,306,172
2013	1,119,617	1,186,555	2,306,172
2014	1,172,102	1,134,070	2,306,172
2015	1,227,048	1,079,124	2,306,172
2016-2020	7,053,927	4,476,933	11,530,860
2021-2025	8,869,750	2,661,110	11,530,860
2026-2029	6,917,343	539,242	7,456,585
	<u>\$ 28,450,860</u>	<u>\$ 13,598,304</u>	<u>\$ 42,049,164</u>

At December 31, 2009, PNCC recorded and capitalized the costs of the build-up of the earth station and related equipment and improvements for PNCC's mobile and satellite network services, in exchange for a non-interest bearing note to Chunghwa Telecom Co. Ltd (CHT), a contractor from Taiwan, Republic of China, totaled \$3,067,830, payable monthly in ninety (90) installments of \$34,087 including interest, started January 2010 through July 2017. However, to reflect the time value of money, the liability recorded in the financial statements reflects future payments discounted at an imputed interest rate of 4.90%, which was the assumed long-term borrowing rate at December 31, 2009.

The future note payments are as follows:

At December 31, 2010, the future note payments to CHT are as follows:

<u>Year ending December 31,</u>	<u>Present value of note</u>	<u>Discount amortization</u>	<u>Total note payments</u>
2011	\$ 304,443	\$ 104,601	\$ 409,044
2012	319,700	89,344	409,044
2013	335,722	73,322	409,044
2014	352,547	56,497	409,044
2015	370,215	38,829	409,044
2016-2017	590,399	23,168	613,567
	<u>\$ 2,273,026</u>	<u>\$ 385,761</u>	<u>\$ 2,658,787</u>

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
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December 31, 2010 and 2009

(6) Long-term debt, Continued

*Extended Service Level of Agreement (ESLA) with Chunghwa Telecom Co. Ltd.(CHT)*

Pursuant to the repayment terms stated in the ESLA, in addition to non-interest bearing note disclosed in the preceding paragraph, PNCC is required to pay a monthly bandwidth fee of \$14,000, net of a \$1,000 courtesy discount, throughout the term of the note agreement maturing July 2017. Future commitments of PNCC related to the satellite network bandwidth fees with CHT are further discussed in Note 7. For the years ended December 31, 2010 and 2009, bandwidth fees paid to CHT under this ESLA agreement totaled \$168,000 and \$84,000, respectively, and is included as a component expense of plant specific operations reported in the Statements of Revenues, Expenses and Changes in Net Deficiency.

At December 31, 2010 and 2009, the changes in the long-term liabilities are as follows:

<u>2010</u>	Balance January 1, 2010	Additions	Reductions	Balance December 31, 2010	Current	Noncurrent
Rural Utilities Services Chunghwa Telecom Company, Ltd.(net of unamortized discount of \$385,761 in 2010 \$504,891 in 2009)	\$ 29,446,868	\$ -	\$ 996,008	\$ 28,450,860	\$ 1,021,591	\$ 27,429,269
	<u>2,562,939</u>	<u>-</u>	<u>289,913</u>	<u>2,273,026</u>	<u>304,443</u>	<u>1,968,583</u>
Sub-total	32,009,807	-	1,285,921	30,723,886	1,326,034	29,397,852
Customer deposits	<u>505,103</u>	<u>69,741</u>	<u>43,518</u>	<u>531,326</u>	<u>-</u>	<u>531,326</u>
	<u>\$ 32,514,910</u>	<u>\$ 69,741</u>	<u>\$ 1,329,439</u>	<u>\$ 31,255,212</u>	<u>\$ 1,326,034</u>	<u>\$ 29,929,178</u>
<u>2009</u>	Balance January 1, 2009	Additions	Reductions	Balance December 31, 2009	Current	Noncurrent
Rural Utilities Services Chunghwa Telecom Company, Ltd.(net of unamortized discount of \$504,891)	\$ 30,380,586	\$ -	\$ 933,718	\$ 29,446,868	\$ 974,900	\$ 28,471,968
	<u>-</u>	<u>2,659,461</u>	<u>96,522</u>	<u>\$ 2,562,939</u>	<u>409,044</u>	<u>2,153,895</u>
Sub-total	30,380,586	2,659,461	1,030,240	32,009,807	1,383,944	30,625,863
Customer deposits	<u>530,698</u>	<u>53,896</u>	<u>79,491</u>	<u>505,103</u>	<u>-</u>	<u>505,103</u>
	<u>\$ 30,911,284</u>	<u>\$ 2,713,357</u>	<u>\$ 1,109,731</u>	<u>\$ 32,514,910</u>	<u>\$ 1,383,944</u>	<u>\$ 31,130,966</u>

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Notes to Financial Statements  
December 31, 2010 and 2009

(7) Commitments and Contingencies

Commitments

PNCC has entered into long-term commitments for non-cancelable channel distribution agreements, transition and support services for providers of telecommunication network services, and satellite bandwidth capacity services. The approximate future minimum annual payments under these agreements are as follows:

Year ending <u>December 31,</u>	<u>Amount</u>
2011	\$ 1,198,274
2012	713,240
2013	326,881
2014	168,000
2015	168,000
2016-2017	<u>336,000</u>
	<u>\$ 2,910,395</u>

Contingencies

*Risk Management*

PNCC is exposed to various risks of loss from torts; theft of, damage to, and destruction of assets; errors and omissions; employee injuries and illnesses; natural disasters, employee health, dental and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters. PNCC is self-insured for buried cables and customer premises wirings.

*Claims and Litigation*

In the normal course of business, PNCC is involved in various claims and litigation or has received several claims that are pending review or are expected to go to litigation. The Management believes that any liability it may incur would not have a material adverse effect on its financial condition or its results of operations.

(8) Fair Value of Financial Instruments

PNCC's financial instruments are cash and cash equivalents, accounts receivable, other assets, accounts payable, accrued expenses, deferred revenue, customer deposits, notes payable, and long-term debt. The recorded values of these instruments for cash and cash equivalents, accounts receivable, and accounts payable, accrued expenses, and deferred revenues, current portion of long-term debt, approximate their fair values based on their short-term nature. The recorded value of customer deposits approximate its fair value as it is the amount payable on demand at the reporting date. The recorded value of RUS note payable approximates its fair value, as interest approximates market rates. The fair value of long-term debt with CHT and related unamortized discount on long-term debt is estimated by discounting the future cash flow using the PNCC'S current borrowing rate for similar types and maturities of debt.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Notes to Financial Statements  
December 31, 2010 and 2009

(9) Review of Carrying Value of Property Equipment for Impairment

PNCC reviews the carrying value of property, plant, and equipment for impairment whenever events and circumstances indicate that the carrying value of an asset may not be recoverable from the estimated future cash flows expected to result from its use and eventual disposition. In cases where undiscounted expected future cash flows are less than the carrying value, an impairment loss is recognized equal to an amount by which the carrying value exceeds the fair value of assets. The factors considered by management in performing this assessment include current operating results, trends, and prospects, as well as the effects of obsolescence, demand, competition, and other economic factors. The management of PNCC does not believe that any impairment exists for the years ending December 31, 2010 and 2009.

(10) Reclassifications of Account Balances

Certain amounts presented in 2009 have been reclassified to conform to 2010 financial statement presentation. These reclassifications had no effect on previously reported results of operations or net assets.

(11) Subsequent Events

PNCC evaluated subsequent events from December 31, 2010 through April 29, 2011, the date the financial statements were available to be issued. PNCC did not note any subsequent events requiring disclosure or adjustments to the Statements of Net Deficiency.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

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**INDEPENDENT AUDITOR'S REPORT ON  
INTERNAL CONTROL AND ON COMPLIANCE**

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**Year Ended December 31, 2010**

J. Scott Magliari  
& COMPANY

CERTIFIED PUBLIC ACCOUNTANT

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

The Board of Directors  
Palau National Communications Corporation

I have audited the financial statements of the Palau National Communications Corporation (PNCC), a component unit of the Republic of Palau, as of and for the year ended December 31, 2010, and have issued my report thereon dated April 29, 2011. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Internal Control over Financial Reporting**

In planning and performing my audit, I considered PNCC's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of PNCC's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of PNCC's internal control over financial reporting.

My consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Responses (pages 33 through 42) I identified certain deficiencies in internal control over financial reporting that I consider to be material weaknesses and other deficiencies that I consider to be significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such as that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. I consider the deficiencies described in the accompanying Schedule of Findings and Responses as items 10-02, 10-04 and 10-05, to be material weaknesses.

Internal Control over Financial, Continued

A *significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. I consider that deficiencies described in the accompanying Schedule of Findings and Responses as items 10-01 and 10-03, to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether PNCC's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

I noted certain matters that I reported to the management of PNCC in a separate letter dated April 29, 2011.

PNCC's responses to the findings identified in my audit are described in the accompanying Schedule of Findings and Responses. I did not audit PNCC's responses and, accordingly, I express no opinion on it.

This report is intended solely for the information of the management of PNCC, the Board of Directors, the Rural Utilities Service and the cognizant audit and other federal agencies and is not intended to be and should not be used by anyone other than these specified parties. However, this report is also a matter of public record.

*J. Scott Magliani & Company*

Koror, Republic of Palau  
April 29, 2011

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2010

**Finding No.:** 10-01

**Area** : **Financial Reporting**

Criteria:

Pursuant to GASB Statement No. 34, the reporting requirements for contributed capital and retained earnings have completely changed. As stated in paragraph 98 of GASB Statement No. 34, governments are now required to report proprietary fund net assets or fund equity in three net assets categories (Invested in capital assets, net of related debt, restricted net assets, and unrestricted net assets). "Retained earnings", "contributed capital" and "designations" should no longer be used on the face of the proprietary fund financial statements. Also, capital contributions are no longer reported as direct additions to the fund equity but are reported in the all-inclusive statement of revenues, and changes in net assets.

Condition:

The PNCC's internal financial statements and current design of financial reporting at December 31, 2010, required the auditor's assistance to perform annual procedures to convert the PNCC's internal financial reporting to the reporting requirement of GASB Statement 34. Additionally, the PNCC's financial statements still reflect fund equity terms such as "Contributed Capital", "Retained Earnings" and "Current Year Earnings" instead of Net Assets and Changes in Net Assets.

Cause:

The existing JSI Solutions Accounting System used for financial reporting has not been updated to conform to current changes implemented by the Governmental Accounting Standards Board.

Effect:

Management may only be able to see the components of its equity section reported under GASB Statement 34 at year-end in its audited financial statements.

Prior Year Status:

The above condition is cited in the prior year audit of PNCC.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2010

**Finding No.:** 10-01  
**Area** : **Financial Reporting**

Recommendation:

The Chief Financial Officer and the Accounting Manager should convert the existing account structure in the accounting system to conform to the GASB Statement No. 34 equity reporting requirements. Management may need the assistance of the JSI Technical support personnel to make the necessary revisions.

Auditee Response and Corrective Action Plan:

PNCC agrees that the current accounting (JSI) system does have technical deficiencies including inability to conform to GASB reporting requirements. We have received notice from the system's vendor that a new upgraded version is to be rolled out in December 2012. In the meantime, PNCC is in the final stage of procuring a new Customer Care & Billing System (CCBS) with option to include a complete accounting module able to serve the accounting needs of PNCC.

Therefore, PNCC is seriously looking at the two options: (1) stay with JSI and get the upgrades or (2) go with new accounting module with the CCBS system. Whichever system is chosen, PNCC will make sure the system is be able conform to RUS and more importantly GASB accounting standards. The new system should be able to link with new Customer Care (Billing) system so as to provide accurate real time data which should help alleviate many of the issues we currently face.

Person(s) responsible: General Manager, CFO and the whole Management Team of PNCC.

Timeline: It is anticipated the new CCBS system and the accounting system will be commissioned by end of 2011 or early part of 2012.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2010

**Finding No.:** 10-02  
**Area** : **Accounts receivable**

Criteria:

Accounting principles generally accepted in the United States of America require the reconciliation of the general ledger accounts to the subsidiary ledgers on a periodic and timely basis. Any differences should be investigated and resolved in a timely manner.

Condition:

The periodic analysis and reconciliation of the accounts receivable subsidiary ledger to the general ledger and the resulting variances noted do not correct the misstatements between the two controlling accounts. Current efforts are being made to periodically evaluate and analyze the cause of the variances; however, a deficiency in internal control still exists over reconciliation of accounts receivable.

Based on my review of the accounts receivable reconciliation process, there appears a timing difference for when reconciling items in the Monthly Billed Report are posted in the general ledger. At December 31, 2010, the variance between the accounts receivable per the Monthly Billed Report balance and the general ledger balance was \$4,745.78. However, the variance between the Monthly Billed Summary Report and the overall Ageing Debtor's Report showed a variance of \$65,575.54.

Although the variance between general ledger and the Monthly Billed Report at December 31, 2010 was immaterial, at times during the year, periodic recurring variances are material.

Cause:

There is no procedure or internal control in place to monitor and ensure reconciling amounts are ultimately posted in the general ledger control account for accounts receivable.

Effect:

There is no material effect in the financial statements; however, when variances occur and are not properly identified and reconciled, the possibility of fraud, errors or irregularities may exist and not be detected in a timely manner.

Prior Year Status:

The lack of reconciliation and inadequate control over accounts receivable, was cited as finding in the audits of PNCC for the years 2005 through 2009.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2010

**Finding No.: 10-02, Continued**  
**Area : Accounts receivable**

Recommendation:

The Chief Financial officer (CFO), in coordination with the Accounting Manager, should establish and implement internal control policies and procedures to reconcile accounts receivables in a timely manner. The reconciliation should be performed by the Senior Accountant and reconciling items identified should be substantiated and reviewed by the Accounting Manager for completeness, approved by the CFO prior to posting in the general ledger and monitored to ensure that such reconciling are properly posted in a timely manner.

Auditee Response and Corrective Action Plan:

It is a general practice and common expectation that monthly reconciliations take place to reconcile subsidiary ledgers with the general ledger. Existing reconciliation procedures will be reviewed and if necessary improved to ensure full compliance. PNCC agrees with the recommendation that reconciliation should be performed and reconciling items identified are substantiated, reviewed and approved prior to posting. It is anticipated that the new accounting system should be able to eliminate some of the recurring discrepancies between account balances.

Person(s) responsible: CFO and Accounting Manager

Timeline: Immediately and on-going even after the new system is fully operational.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2010

**Finding No.:** 10-03  
**Area** : Reconciliations

Criteria:

Generally accepted accounting principles require general ledger balances be reconciled to the detail subsidiary ledgers in a timely manner.

Condition:

The audit schedules and subsidiary ledgers provided did not agree with the general ledger balances for the following accounts:

- Materials inventory
- Prepayments
- Deposits and other assets
- Restricted cash
- International carrier settlements accounts receivable and payables
- Accrued expenses
- Payroll accruals
- Customer deposits
- Deferred revenues

Numerous items of client provided journal entries representing bookkeeping entries resulting from reconciliations by the in-charge accountants were not timely posted at December 31, 2010.

Cause:

Timely reconciliations of general ledger balances did not occur.

Effect:

The net effect of the misstatements in the operating results arising from the above bookkeeping adjustments approximate \$66,621.

Prior Year Status:

The lack of reconciliation in timely manner was cited as finding in the prior year audits of PNCC for the years 2005 through 2009.

Recommendation:

PNCC Management should strengthen existing internal control over reconciliations and timely postings of bookkeeping adjustments arising from reconciliation procedures. Periodic monitoring and review should be independently performed and documented to ensure policies and procedures are being adhered to and reconciliations are being performed in a timely manner.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2010

**Finding No.: 10-03, Continued**  
**Area : Reconciliations**

Auditee Response and Corrective Action Plan:

Despite the shortcomings of the current Accounting System, if timely and consistent reconciliations are carried out, discrepancies between subsidiary ledger and general ledger amounts should not be an issue. Therefore, PNCC agrees that control and monitoring efforts will be strengthened to ensure timely reconciliations and postings booking adjustments take place.

Person(s) responsible: CFO will work closely with the Accounting Manager to ensure timely and proper reconciliations take place as required.

Timeline: Immediately

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2010

**Finding No.: 10-04**

**Area : Allowance for Doubtful Accounts**

Criteria:

Policies and procedures should be maintained related to calculating an allowance for uncollectible accounts receivable. The purpose of this policy and procedure is to document the process for estimating the allowance for doubtful accounts for accounts receivable. Proper internal controls over financial reporting require that an allowance for uncollectible accounts receivable be calculated and reported in a timely manner. These policies and procedures should include a formal written credit approval policies and procedures to manage and reduce the risk of write off of uncollectible accounts receivable.

Condition:

PNCC has no written policies and procedures for calculating allowance for doubtful accounts, recording of bad debts expense, and write-off of accounts receivable.

At December 31, 2010, the allowance for doubtful accounts was at \$3,195,114 which remains at the same level of amount over the prior year. This bad debt reserve represents 74% of the PNCC's total accounts receivable. The individual account balances comprising the allowance of \$3,195,114 have not been properly evaluated for collectability and potential write-off.

Of the \$3,195,114, approximately \$2.9 million or 91% date back to the year ending December 31, 2006 and comprise various businesses and individuals. Most of these accounts services have been terminated and/or referred to the Collection Agency for collection efforts.

Cause:

There is a lack of established internal control policies and procedures requiring a monthly and year-end review and assessment of the adequacy of allowance for doubtful of accounts.

Effect:

The accounts receivable and related revenue accounts may be materially misstated by the amounts recorded as revenue that may not collectible. Additionally, the potential exists for inappropriate or fraudulent write-offs to occur and not be detected in a timely manner. Management may make significant decisions based on inaccurate information.

Prior Year Status:

The above condition was cited in the prior year audit of PNCC.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2010

**Finding No.: 10-04, Continued**

**Area : Allowance for doubtful Accounts**

Recommendation:

PNCC management should develop and implement internal control policies and procedures related to calculating an allowance for uncollectible for financial reporting purposes and such should be performed on a monthly and year-end basis. These policies and procedures should include a formal written credit approval policies and procedures for existing credit; determining of allowance for doubtful accounts, the recording of bad debts; write-off procedures, and formal documentation of the approval process for such determinations.

Management should review its current allowance for doubt and evaluate the potential collectability of the individual customer accounts for potential write-off for financial reporting purposes.

Auditee Response and Corrective Action Plan:

After discussions with the auditors, PNCC agrees that more management efforts should be focused on Account Receivables as it has direct impact on revenues. Policies and procedures related to calculating allowance for uncollectible accounts be established and instituted to address the matter. More efforts will be put into collection of outstanding accounts in order to help PNCC improve its bottom lines and cash position.

Person(s) responsible: CFO, Accounting Manager and the Billing Manager

Timeline: Immediately

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2010

**Finding No.: 10-05**

**Area : Reconciliations – Long distance revenue controls**

Criteria:

A written policy and procedures should exist to reconcile long distance minutes billed by international carrier amounts to the general ledger control accounts on a monthly and year-end basis.

Condition:

Periodic reconciliations are not performed for long distance revenue particularly for GSM wireless airtime long distance toll. Based on audit procedures performed, using minutes billed by international carriers, the long distance messages revenues recorded per general ledger did not agree to the total long distance minutes billed by International carriers as follows:

	Outbound minutes billed	Long distance revenue rate per minute	Expected Long distance revenue totals
Outbound minutes traffic to Philippines	1,402,789	\$ 0.28	\$ 392,781
All other countries outbound minutes	2,772,765	\$ 0.35	970,468
Long distance outbound minutes billed by International carriers during the year ended December 31, 2010	4,175,554	Total long distance revenue	1,363,249
		Less: Long distance revenue per books:	
		Residential	119,086
		Business	713,107
		Government	43,318
		GSM postpaid international	28,626
		Per books, long distance revenue	904,137
		Revenue posted in the cellular operations	\$ 459,112

Cause:

There is a lack of internal control policies and procedures to ensure that long distance revenue general ledger control are reconciled with outbound minutes billed by international carriers. There appears also a deficiency in the system for calculating the actual long distance toll minutes revenue for GSM wireless airtime prepaid card to long distance revenue control totals.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Schedule of Findings and Responses  
Year Ended December 31, 2010

**Finding No.: 10-05, Continued**

**Area : Reconciliations – Long distance revenue controls**

Effect:

As a result, the long distance messages revenue totals and cellular prepaid airtime card revenues were misstated. An audit adjustment was made to correct the misstatement.

Cause:

There is a lack of compliance with established internal control policies and procedures over reconciliation of accounts are performed in a timely manner. Additionally, toll call minutes from soft switch maybe not use as basis in determination and recording of actual long distance messages revenue.

Prior Year Status:

The lack of reconciliation of minutes billed by international carriers to long distance revenue control totals was reported as finding in the audit of PNCC for the years 2007 through 2009.

Recommendation:

PNCC should adhere to existing policies and procedures policy over reconciliation of records. Minutes billed by international carriers should be reconciled to long distance revenue control on a periodic basis.

Auditee Response and Corrective Action Plan:

Similar to Finding No. 10-03, PNCC will strengthen efforts and focus on control and monitoring of timely reconciliations. Policies and procedures will be enforced to ensure reconciliations take place without fail.

Person(s) responsible: CFO

Timeline: Immediately

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Unresolved Prior Year Comments  
Year Ended December 31, 2010

STATUS OF PRIOR YEAR FINDINGS

The status of unresolved prior year findings is disclosed within the Schedule of Findings and Questioned Costs section of this report on pages 33 through 42.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

Summary of Unresolved Questioned Costs  
Year Ended December 31, 2010

STATUS OF UNRESOLVED QUESTIONED COSTS

The Corporation did not have any unresolved questioned costs as of December 31, 2010.

**PALAU NATIONAL COMMUNICATIONS CORPORATION**  
(A Component Unit of the Republic of Palau)

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**MANAGEMENT LETTER**

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**Year Ended December 31, 2010**

J. Scott Magliari  
&  
COMPANY

CERTIFIED PUBLIC ACCOUNTANT

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**MANAGEMENT LETTER**

Board of Directors  
Palau National Communications Corporation

I have audited the financial statements of the Palau National Communications Corporation (PNCC), a component unit of the Republic of Palau, as of and for the year ended December 31, 2010, and have issued my report thereon dated April 29, 2011. I conducted my audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and 7 CFR Part 1773, *Policy on Audits of Rural Utilities Service (RUS) Borrowers*. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

In planning and performing my audit of the financial statements of PNCC for the year ended December 31, 2010, I considered its internal control over financial reporting in order to determine my auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control over financial reporting.

Management is responsible for establishing and maintaining internal control over financial reporting. In fulfilling this responsibility, estimates and judgments by management are required to assess the expected benefits and related costs of controls. The objectives of internal control are to provide management with reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition, and that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America. Because of inherent limitations in any internal control, misstatements due to error or fraud may occur and not be detected. Also, projections of any evaluation of internal control to future periods are subject to the risk that the internal control may become inadequate because of changes in conditions or that the degree of compliance with the policies or procedures may deteriorate.

My consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed In Accordance With Government Auditing Standards dated April 29, 2011, (pages 31 through 32) I identified certain deficiencies in

internal control over financial reporting that I consider to be material weaknesses and other deficiencies that I consider to be significant deficiencies.

7 CFR Part 1773.33 requires comments on specific aspects of the internal control over financial reporting, compliance with specific RUS loan and security instrument provisions, and other additional matters. I have grouped my comments accordingly. In addition to obtaining reasonable assurance about whether the financial statements are free from material misstatements, at your request, I performed tests of specific aspects of the internal control over financial reporting, of compliance with specific RUS loan and security instrument provisions, and of additional matters. The specific aspects of the internal control over financial reporting, compliance with specific RUS loan and security instrument provisions, and additional matters tested include, among other things, the accounting procedures and records, materials control, compliance with specific RUS loan and security instrument provisions set forth in 7 CFR Part 1773.33(e)(2) and related party transactions. In addition, my audit of the financial statements also included the procedures specified in 7 CFR Part 1773.38-.45. My objective was not to provide an opinion on these specific aspects of the internal control over financial reporting, compliance with specific RUS loan and security instrument provisions, or additional matters, and accordingly, I express no opinion thereon.

No reports (other than my Independent Auditor's Report on Financial Statements, my Independent Auditor's Report on Compliance and on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, and my separate letter regarding recommendations concerning certain matters related to internal control, all dated April 29, 2011) related to my audit have been furnished to management.

My comments on specific aspects of the internal control over financial reporting, compliance with specific RUS loan and security instrument provisions, and other additional matters as required by 7 CFR Part 1773.33 are presented below.

COMMENTS ON CERTAIN SPECIFIC ASPECTS OF THE INTERNAL CONTROL OVER FINANCIAL REPORTING

I noted no matters regarding PNCC's internal control over financial reporting and its operation that I consider to be a material weakness as previously defined with respect to:

- The accounting procedures and records;
- The process for accumulating and recording labor, material and overhead costs, and the distribution of those costs to construction, retirement, and maintenance or other expense accounts; and
- The materials control.

COMMENTS ON COMPLIANCE WITH SPECIFIC RUS LOAN AND SECURITY INSTRUMENT PROVISIONS

Management's responsibility for compliance with laws, regulations, contracts, and grants is set forth in my Independent Auditors' Report on Compliance and on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* dated April 29, 2011, and should be read in conjunction with this report. At your request, I have performed the procedures enumerated below with respect to compliance with certain provisions of laws, regulations, contracts, and grants. The procedures I performed are summarized as follows:

- Procedure performed with respect to the requirement to maintain all funds in institutions whose accounts insured by Agency of the Federal Government.

1. Obtained information from financial institutions with which PNCC maintains funds that indicated that institution were insured by an Agency of the Federal Government.

At December 31, 2010, the carrying amounts of the PNCC's total cash and cash equivalents was \$5,094,087 and the corresponding bank balances was \$5,094,087, which are maintained in financial institutions subject to Federal Deposit Insurance Corporation. From these deposits, \$758,153 in 2010 was subject to coverage by FDIC with the remaining balance exceeding insurable limits. PNCC does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized.

- Procedures performed with respect to the requirement for a borrower to obtain written approval of the mortgagee to enter into any contract, agreement or lease between the borrower and an affiliate for the year ended December 31, 2010:

1. No procedures were performed with respect to the requirement for a borrower to obtain written approval of the mortgagee to enter into any contract, agreement, or lease between the borrower and an affiliate of PNCC for the year ended December 31, 2010 as no such contracts, agreements or leases with an affiliate as defined in 7 CFR 1773.33(e) (2) (i) were executed.

- Procedure performed with respect to the requirement to submit RUS Form 479 to the RUS:

1. Agreed amounts reported in RUS Form 479 to PNCC's records.

COMMENTS ON OTHER ADDITIONAL MATTERS

In connection with my audit of the financial statements of PNCC, nothing came to my attention that caused me to believe that PNCC failed to comply with respect to:

- The reconciliation of subsidiary plant records to the controlling general ledger plant accounts addressed at 7 CFR Part 1773.33(c)(1), except for as follows:
  1. The subsidiary ledger for construction (short-term) account maintained in the JSI Accounting Solutions Work order module system and the general ledger show a variance of \$20,131.20. A similar condition existed in the prior year audit of 2009. Pending the correction of the misstatement that needed be done on the subsidiary level of the JSI accounting system module, and as amount variance appear immaterial, no adjustment was proposed to correct the misstatement.

Auditee Response and Correct Action Plan

Construction and the general ledger will be performed immediately to find cause(s) of the discrepancies. Proper adjustments or corrections will be carried out to bring the amounts into balance. The Accounting Manager will work with Senior Accountant to ensure the matter is resolved in timely manner and that monthly reconciliations are carried out in accordance with established policies and procedures.

2. Discrepancies were noted between fixed assets subsidiary ledger and general ledger beginning and ending balances as follows:

The fixed asset subsidiary ledger for asset class "Vehicle Services" has variance in the beginning balance of general ledger in the amount of \$79,593.56 representing assets no longer in service at December 31, 2010 posted in the subsidiary ledger during the year 2010. A timing difference in posting occurred. However, the vehicle assets accounts were reconciled to the general ledger at the year ended December 31, 2010.

The subsidiary ledger for asset class "Buried Cable" charges has a variance in the beginning balance compared to the general ledger account code 2423 by the amount of \$11,257.94. The amount was posted to the subsidiary during the year ended 2010 in the amount of \$6,154.14 with remaining unposted charges of \$5,103.80 in the subsidiary ledger at December 31, 2010.

An asset account "Cellular Switch" per general ledger account code number 1406.25 has charges of \$18,000 which were not posted in the subsidiary ledger control at December 31, 2010.

Auditee Response and Corrective Action Plan

Reconciliation and adjustment work will be performed to find causes of the discrepancies and proper adjustments carried out to bring amounts into balance. Monthly reconciliations will be carried out following established procedures in order to prevent this issue from recurring. Senior Accountant will carry out the reconciliation work with assistance from the Accounting Manager. CFO will ensure work is done and on-going reconciliations take place.

- The clearing of the construction accounts and the accrual of depreciation on completed construction addressed at 7 CFR Part 1773.33(c)(2);
- The retirement of plant addressed at 7 CFR Part 1773.33(c)(3) and (4);
- The approval of sale, lease, or transfer of capital assets and disposition of proceeds for the sale of lease of plant, material, or scrap addressed at 7 CFR Part 1773.33(c)(5);
- The disclosure of material related party transactions, in accordance with Statement of Financial Accounting Standards (SFAS) No. 57, "Related Party Transactions," for the year ended December 31, 2009, in the financial statements referenced in the first paragraph of this report addressed at 7 CFR Part 1773.33(f);
- Depreciation rates addressed at 7 CFR Part 1733.33(g); and
- The detailed schedule of investments.

My audit was made for the purpose of forming an opinion on the basic financial statements taken as a whole. At December 31, 2010, PNCC had no investments in subsidiary and affiliated companies that needed to be accounted for on either the cost or equity basis in accordance with the requirement of 7 CFR Part 1733.33(i).

\* \* \* \* \*

This report is intended solely for the information and use of the management of PNCC, the board of Directors and the Rural Utilities Service and supplemental lenders and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

*J. Scott Magliani & Company*

Coror, Republic of Palau  
April 29, 2011



Palau National  
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Corporation  
**PNCC**

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*PNCC – Palau's Communications Specialist  
"Connecting Palau to the World"*

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June 27, 2011

J SCOTT MAGLIARI & COMPANY  
PMB 297 BOX 10000  
Saipan, MP 96950

Dear Mr. Magliari:

We are transmitting herewith our responses to the audit findings and recommendations per your audit report for FY 2010.

We hope that the attached plan of corrective action responses is sufficient to address the audit findings and recommendations.

Sincerely,

/Leo Ben Teriong/  
Leo Ben Teriong  
Chief Financial Officer

cc: GM  
file

**Independent Auditor's Management Letter Report**

**Comments on Other Additional Matters:**

1. Response & Action Plan:

Action: Reconciliation of subsidiary ledger - construction and the general ledger will be performed immediately to find cause(s) of the discrepancies. Proper adjustments or corrections will be carried out to bring the amounts into balance.

Person(s) responsible: The Accounting Manager will work with Senior Accountant to ensure the matter is resolve in timely manner and that monthly reconciliations are carried out in accordance with established policies and procedures.

Timeline: Immediately

2. Response & Action Plan:

Action: Reconciliation and adjustment works will be performed to find causes of the discrepancies and proper adjustments carried out to bring amounts into balance. Monthly reconciliations will be carried out following established procedures in order to prevent this issue.

Person(s) responsible: Senior Accountant will carry out the reconciliation works with assistance from the Accounting Manager. CFO will ensure work is done and on-going reconciliations take place.

Time line: Immediately

**Internal Control & Compliance**

**Finding No. 10-01: Financial Reporting**

Response & Action Plan: PNCC agrees that the current accounting (JSI) system does have technical deficiencies including inability to conform to GASB reporting requirements. We have received notice from the system's vendor that a new upgraded version is to be rolled out in December 2012. In the meantime, PNCC is in the final stage of procuring a new Customer Care & Billing System (CCBS) with option to include a complete accounting module able to serve the accounting needs of PNCC.

Therefore, PNCC is seriously looking at the two options: (1) stay with JSI and get the upgrades or (2) go with new accounting module with the CCBS system. Whichever system is chosen, PNCC will make sure the system is be able conform to RUS and more importantly GASB accounting standards. The new system should be able to link with new Customer Care (Billing) system so as to provide accurate real time data which should help alleviate many of the issues we currently face.

Person(s) responsible: General Manager, CFO and the whole Management Team of PNCC.

Timeline: It is anticipated the new CCBS system and the accounting system will be commissioned by end of 2011 or early part of 2012.

**Finding No. 10-02: Account Receivables**

Response & Action Plan: It is a general practice and common expectation that monthly reconciliations take place to reconcile subsidiary ledgers with the general ledger. Existing reconciliation procedures will be reviewed and if necessary improved to ensure full compliance. PNCC agrees with the recommendation that reconciliation should be performed and reconciling items identified are substantiated, reviewed and approved prior to posting. It is anticipated that the new accounting system should be able to eliminate some of the recurring discrepancies between account balances.

Person(s) responsible: CFO and Accounting Manager

Timeline: Immediately and on-going even after the new system is fully operational.

**Finding No. 10-03: Reconciliations**

Response & Action Plan: Despite the shortcomings of the current Accounting System, if timely and consistent reconciliations are carried out, discrepancies between subsidiary ledger and general ledger amounts should not be an issue. Therefore, PNCC agrees that control and monitoring efforts will be strengthened to ensure timely reconciliations and postings booking adjustments take place.

Person(s) responsible: CFO will work closely with the Accounting Manager to ensure timely and proper reconciliations take place as required.

Timeline: Immediately

**Finding No. 10-04: Allowance for Doubtful Accounts**

Response & Action Plan: After discussions with the auditors, PNCC agrees that more management efforts should be focused on Account Receivables as it has direct impact on revenues. Policies and procedures related to calculating allowance for uncollectible accounts be established and instituted to address the matter. More efforts will be put into collection of outstanding accounts in order to help PNCC improve its bottom lines and cash position.

Person(s) responsible: CFO, Accounting Manager and the Billing Manager

Timeline: Immediately

**Finding No. 10-05: Reconciliations – Long distance revenue controls**

Response & Action Plan: Similar to Finding No. 10-03, PNCC will strengthen efforts and focus on control and monitoring of timely reconciliations. Policies and procedures will be enforced to ensure reconciliations take place without fail.

Person(s) responsible: CFO

Timeline: Immediately